[redacted]

THE JOINT CHIEFS OF STAFF
WASHINGTON, D.C. 20301

(143)

THE JOINT STAFF

JM-739 '80
24 APR 1980

MEMORANDUM FOR DISTRIBUTION

Subject: Exercise Plan for Exercise NINE LIVES (U)

1. (C) Enclosed is the JCS/FEMA EXPLAN for NINE LIVES, a limited participation, procedural CPX sponsored by the Organization of the Joint Chiefs of Staff and the Federal Emergency Management Agency. Exercise NINE LIVES will be conducted 6-8 May 1980.

2. (U) The Control Staff Instructions (COSIN) for NINE LIVES will be forwarded under separate cover to designated project officers, controllers and trusted agents.

CHARLES W. DYKE
Major General, USA
Vice Director for Operations

Attachment
a/s

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OADR

90A
FEMA SECRET CONTROL NO. S 345-8

[redacted]

Excised Under the Provisions of (The [illegible]) 5[illegible]

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JCS/FEMA EXPLAN NINE LIVES (U)
BASIC PLAN (U)

REFERENCES: a. Federal Emergency Plan D (U)

[redacted]

c. FEMA (FPA) 1-77 - Succession to The Presidency Under Emergency Conditions (U)

[redacted]

e. Joint Emergency Evacuation Plan (JEEP) (U)

f. Continuity of Operations Plan - OJCS COOP (U)

(U) TASK ORGANIZATION: Annex A

1. (U) SITUATION

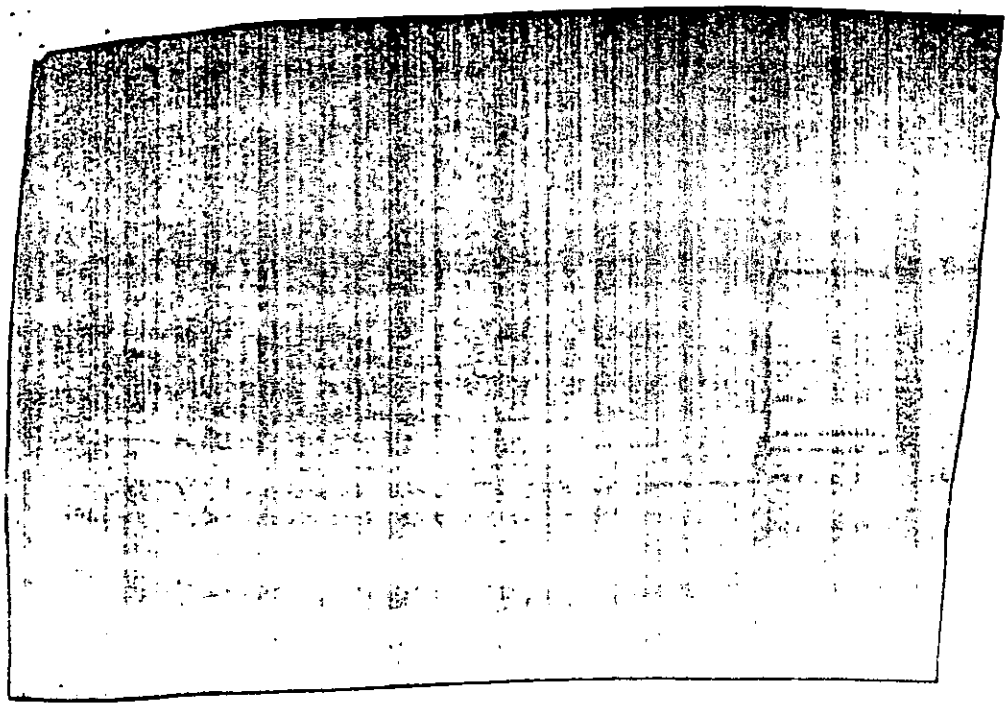
[redacted]

b. (U) Friendly. Annex A contains a list of the civil/military agencies and commands scheduled to participate in Exercise NINE LIVES.

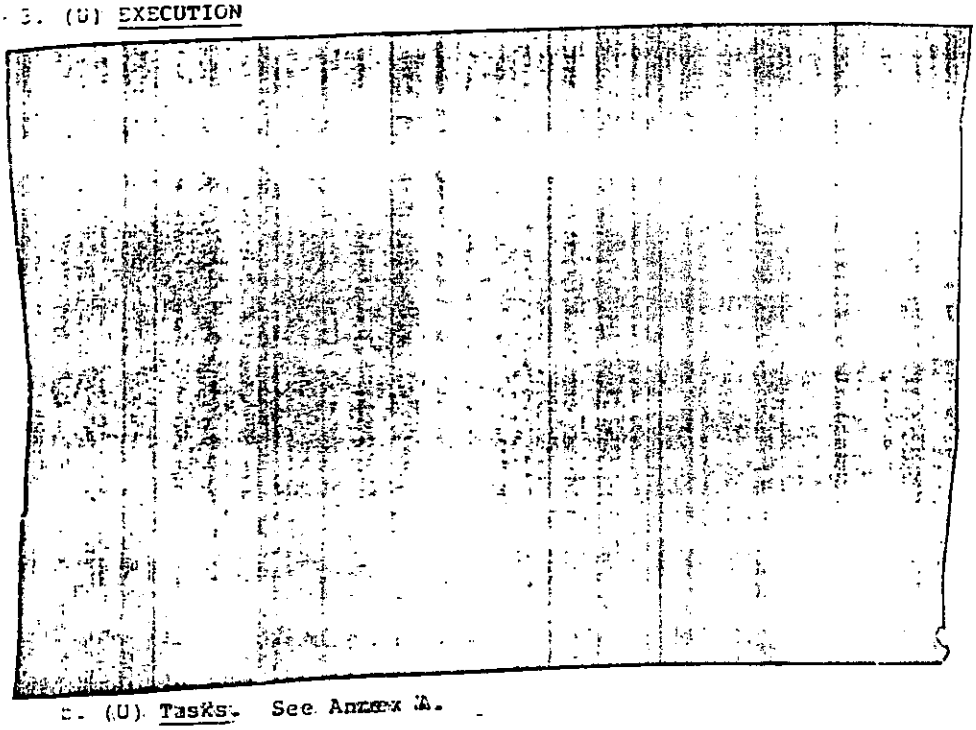
c. (U) Enemy. Annex B.

d. (U) Assumptions. See subparagraph 3c.

[redacted]

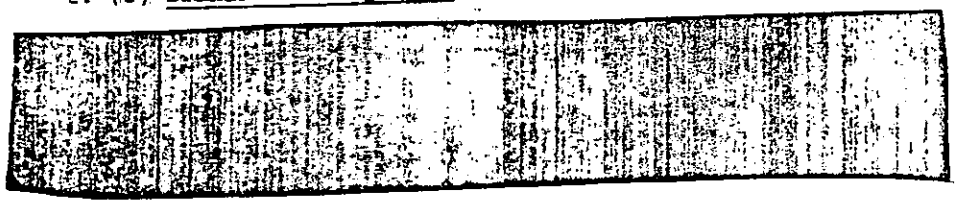


3. (U) EXECUTION



a. (U) Tasks. See Annex A.

c. (U) Exercise Assumptions



[redacted]

d. (U) Coordinating Instructions

(1) (C) This EXPLAN is effective for planning on receipt and will be executed at 061230Z May 1980. Active play will be confined to the hours 1200Z to 2100Z on 6, 7, 8, May.

(2) (U) Due to personnel, facility, and procedural sensitivities, distribution of this EXPLAN will be on a limited basis. Security will be of paramount importance.

(3) (U) Control Measures. See Annex D.

(4) (U) Time. GMT (ZULU) will be used throughout the exercise, unless otherwise specified.

(5) (U) Reports. See Annex F.

4. (U) Public Affairs. No publicity will be given to Exercise NINE LIVES. Inquiries should be referred to Office of Public Affairs, Federal Emergency Management Agency, or Office of Assistant Secretary of Defense (Public Affairs).

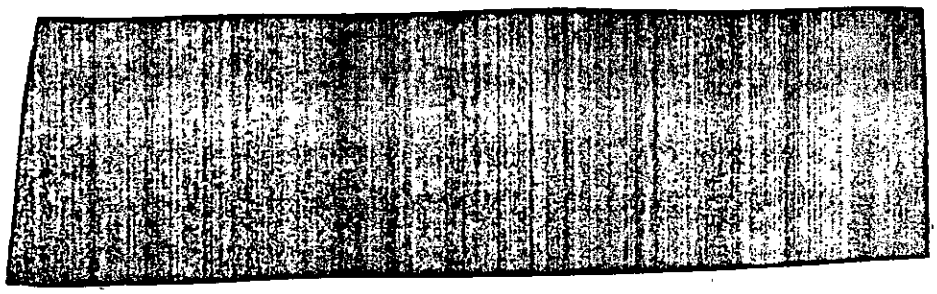
5. (U) Communications/Electronics. See Annex K.

a. (C) All exercise communications, record and voice, will be by secure means only, except as noted in paragraph d below.

b. (U) All exercise communications must contain the phrase Exercise NINE LIVES at the beginning of the text and at the end of the text.

[redacted]

[redacted]



ANNEXES

A - Task Organization/Participants

B - Exercise Scenario

C - TREETOP Responsibilities

D - Exercise Control and Simulations

E - Exercise Planners

F - Required Reports

K - Communications

Z - Distribution

[redacted]

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APPENDIX 1 TO ANNEX A TO JCS/FEMA EXPLAN NINE LIVES
TASKS/RESPONSIBILITIES (U)

[redacted]

b. (U) Provide representation on the Joint Exercise Control Group (JECG) to monitor and direct the conduct of the exercise.

[redacted]

a. (U) Provide manning of CCT to participate in the exercise.

[redacted]

c. (U) Provide representation on the Joint Exercise Control Group (JECG) to monitor and direct the conduct of the exercise.

[redacted]

SECRET

c. (U) Provide an exercise controller [redacted] to monitor the exercise and maintain contact with the Joint Exercise Control Group (JECG) in the overall conduct of the exercise [redacted]

b. (U) Provide a TREETOP Team planner to assist in exercise development and conduct.

c. (U) Provide an exercise controller [redacted] to monitor the exercise and maintain contact with the Joint Exercise Control Group (JECG) in the overall conduct of the exercise [redacted]

7. (U) Organization of the Joint Chiefs of Staff will:

a. (U) Exercise J-3 Instruction [redacted] and selected parts of the JEEP and OJCS COOP.

[redacted]

c. (U) Activate a Joint Exercise Control Group to monitor and control the overall conduct of the exercise.

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ANNEX B TO JCS/FEMA EXPLAN NINE LIVES (U)
EXERCISE SCENARIO (U)

1. (U) GENERAL

a. (U) the scenario for Exercise NINE LIVES consists of two major parts: The Background Scenario and the Control Staff Instructions (COSIN) Chronology.

b. (U) The Background Scenario is a summary of the worldwide situation prior to STARTEX. It provides players an overview of the world situation as it affects their region or field of operations and is the rationale for the majority of prescripted exercise controlled events.

c. (U) The Chronology, distributed for controllers' eyes only as an annex to the Control Staff Instruction (COSIN), is a programmed sequence of events, injected into exercise play by the controllers. These events are designed to trigger players' response/action.

d. (C) Appendix I contains the intelligence Background Scenario for NINE LIVES. The political and military situations provided by the scenario do not reflect official intelligence estimates of existing real-world conditions, trends, or problems, nor are they to be interpreted as projections of future international developments. The scenario has been devised to portray a hypothetical situation in the world which requires US military forces and governmental agencies to implement appropriate plans and exercise procedures.

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[redacted]

Appendices:

1. -- Intelligence Background Scenario

[redacted]

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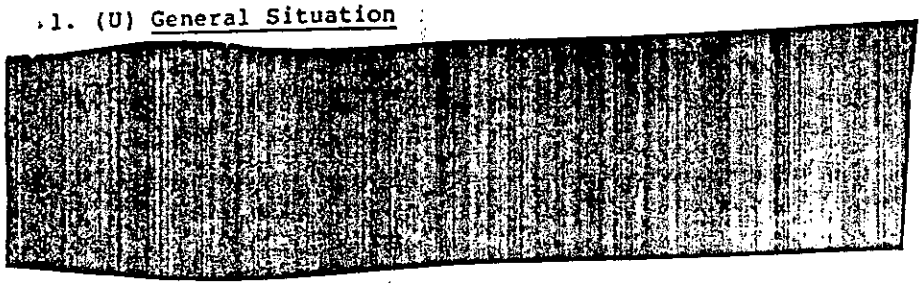
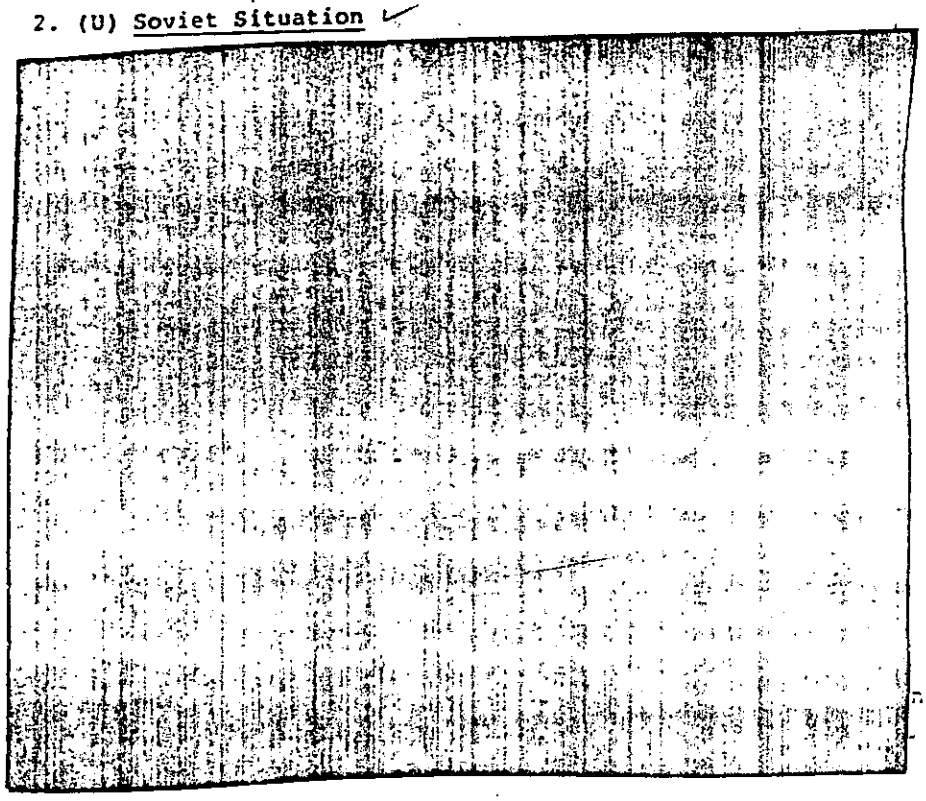
APPENDIX 1 TO ANNEX B TO JCS/FEMA EXPLAN NINE LIVES (U)
INTELLIGENCE BACKGROUND SCENARIO (U)

1. (U) General Situation



b. (U) For the purpose of this exercise the international political and military situation will be the actual situation obtaining at the beginning of the exercise, as modified by the special situations described below:

2. (U) Soviet Situation



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c. (S) Soviet strategic forces are assessed to be at a normal state of readiness.

3. (U) Warsaw Pact Situation

[redacted]

4. (U) Yugoslavian Situation

[redacted]

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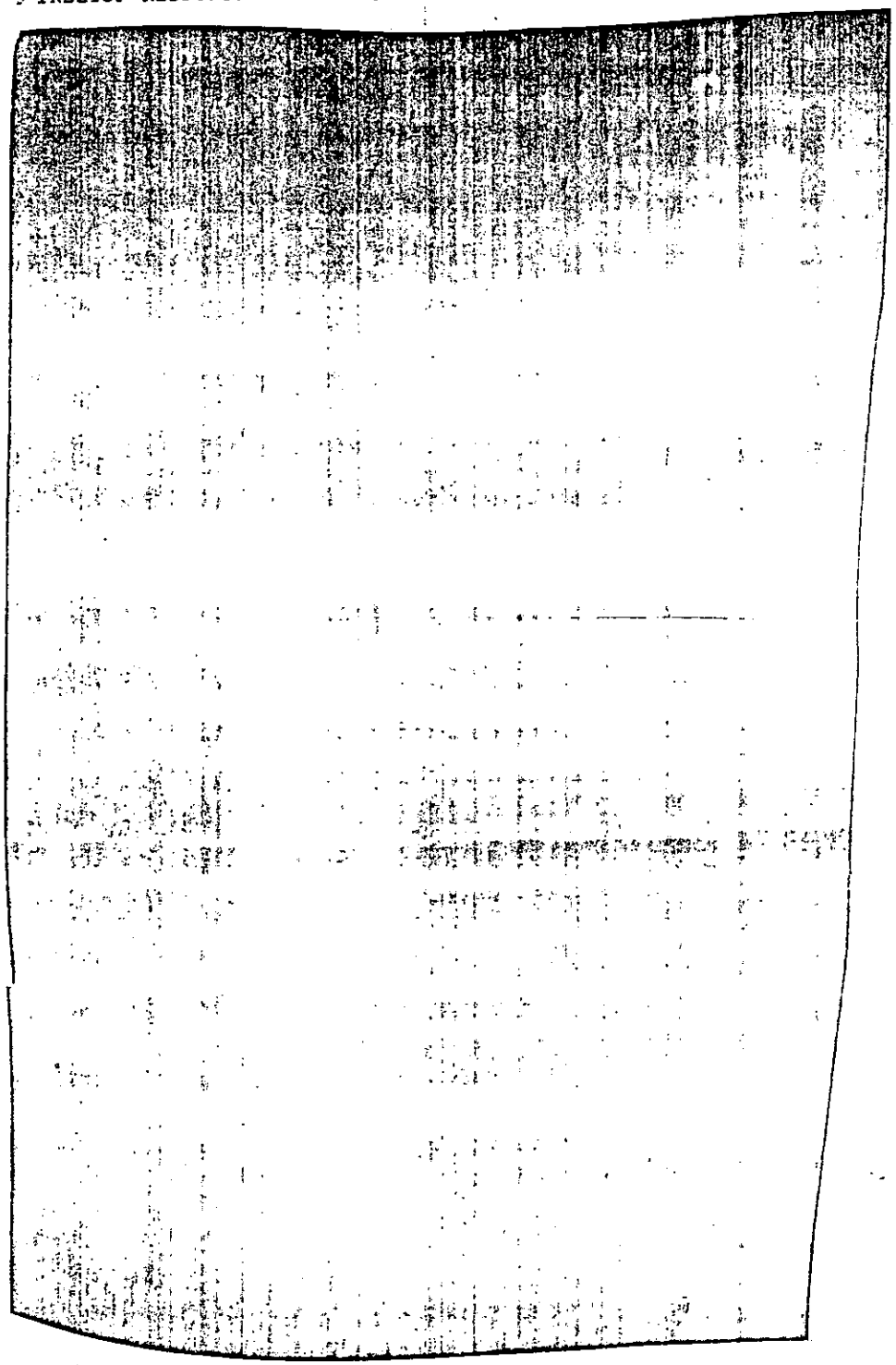
ANNEX C TO JCS/FEMA EXPLAN NINE LIVES (U)
TREETOP RESPONSIBILITIES (U)



C-1

d. (U) Transportation.

[redacted]

e. (U) Emergency Support Documents.

[redacted]

f. (U) Security Clearances.

[redacted]

3. (U) Task Assignments and Responsibilities. All TREETOP Agencies will:

a. (U) Nominate qualified staff professionals and alternates from their respective staffs for assignment to TREETOP emergency support teams.

[redacted]

[redacted]

d. (U) Insure that all nominees to the TREETOP Teams remain qualified in their respective assignments and are promptly replaced when reassigned to other duties.

e. (U) Participate in such periodic exercises of the Plan as may be requested and managed by the Director, Federal Emergency Management Agency.

[redacted]

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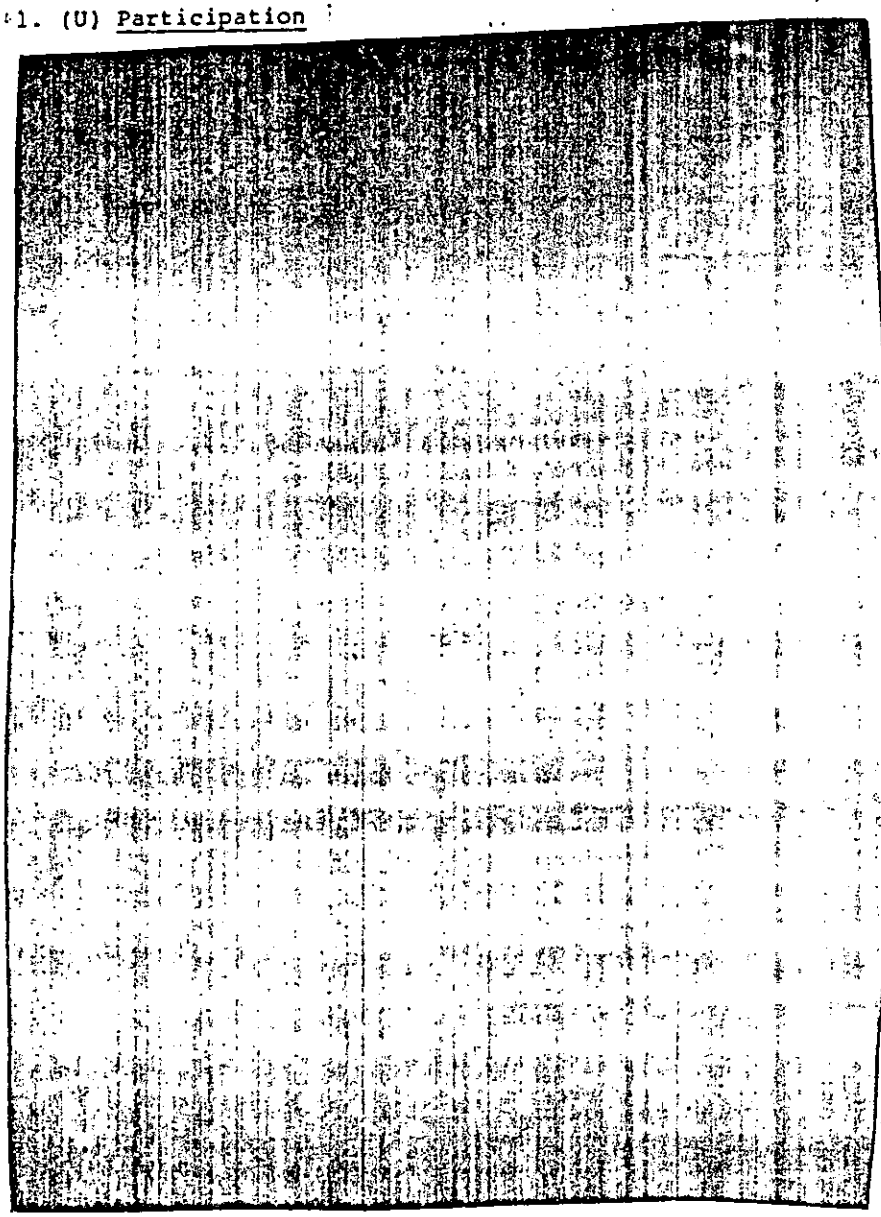
ANNEX D TO JCS/FEMA EXPLAN NINE LIVES
EXERCISE CONTROL AND SIMULATIONS (U)

1. (U) Participation



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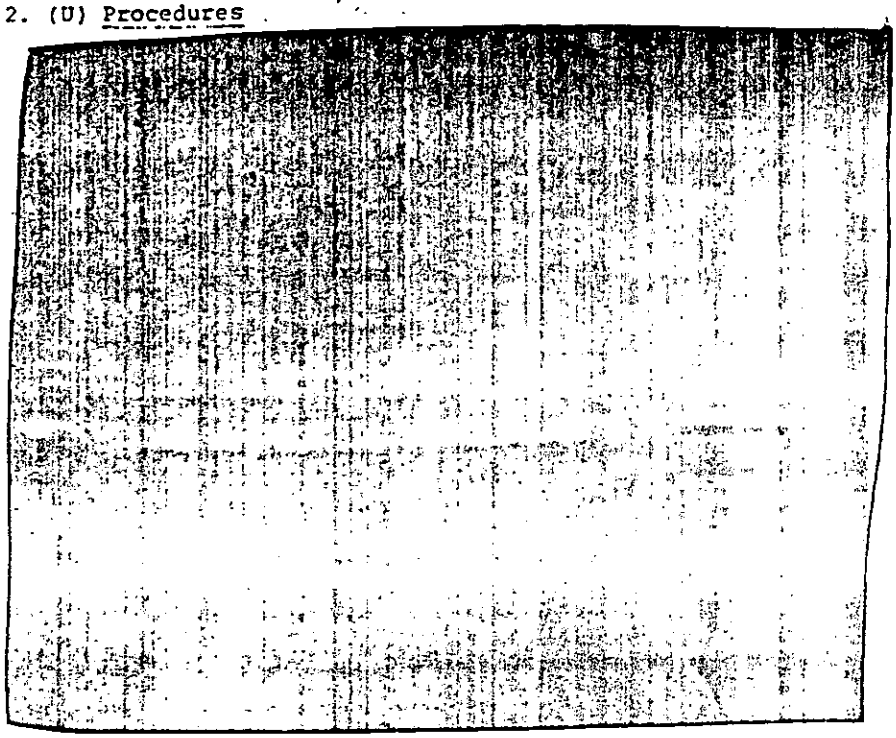
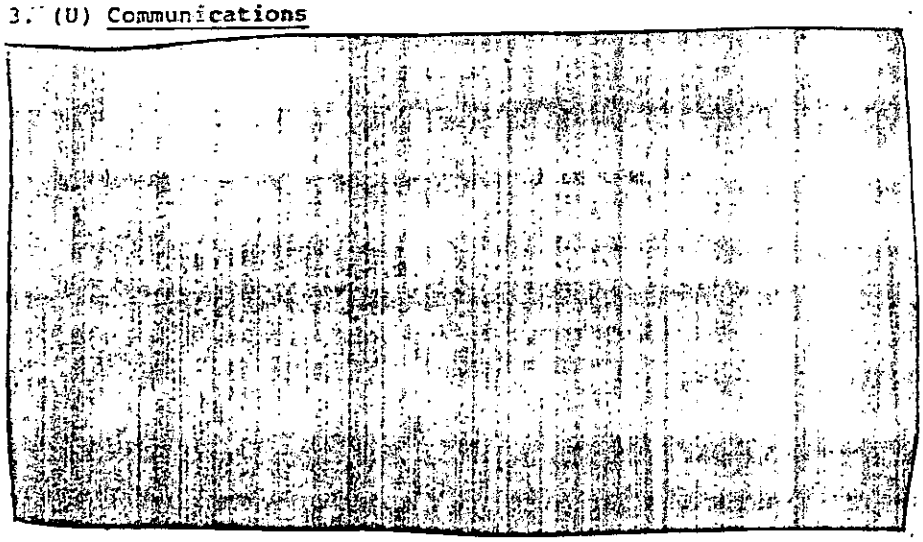
2. (U) Procedures



3. (U) Communications



Appendices

1 - Secure Voice Communication Directory
2 - Secure Record Communication Directory

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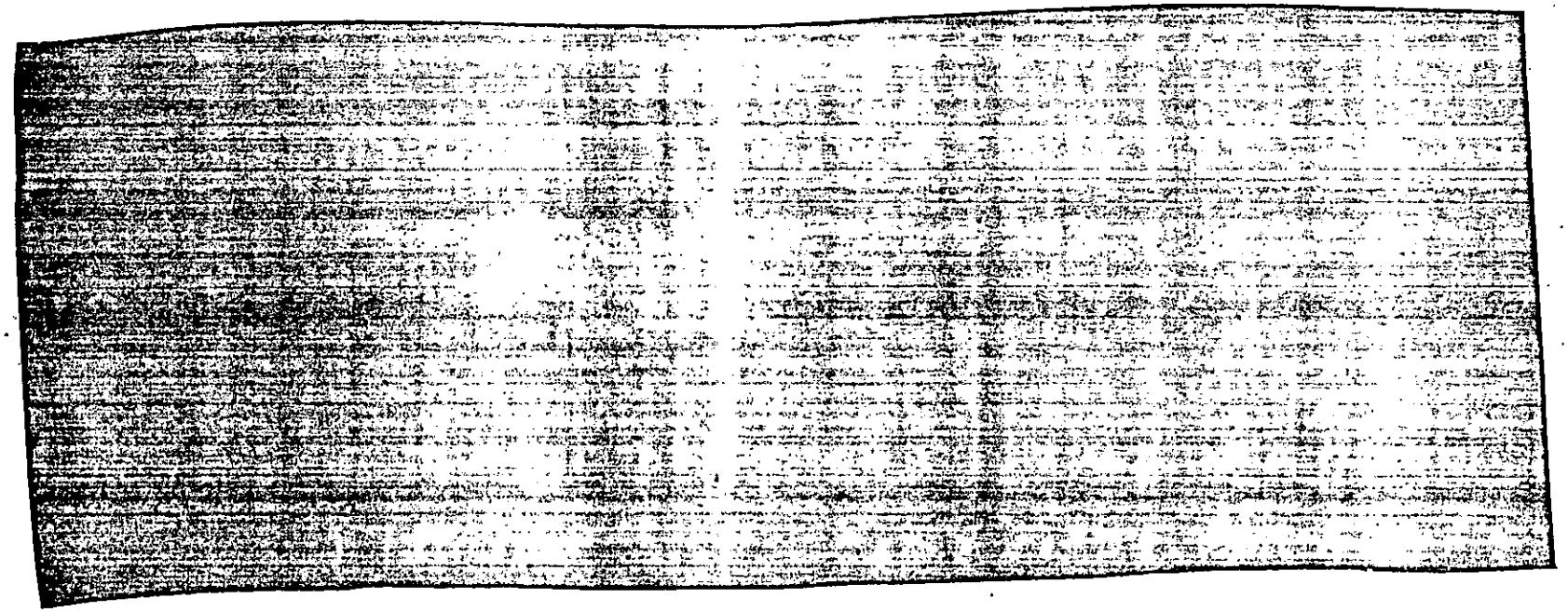
APPENDIX 1 TO ANNEX D TO JCS/FEMA EXPLAN NINE LIVES
SECURE VOICE COMMUNICATIONS DIRECTORY (U)



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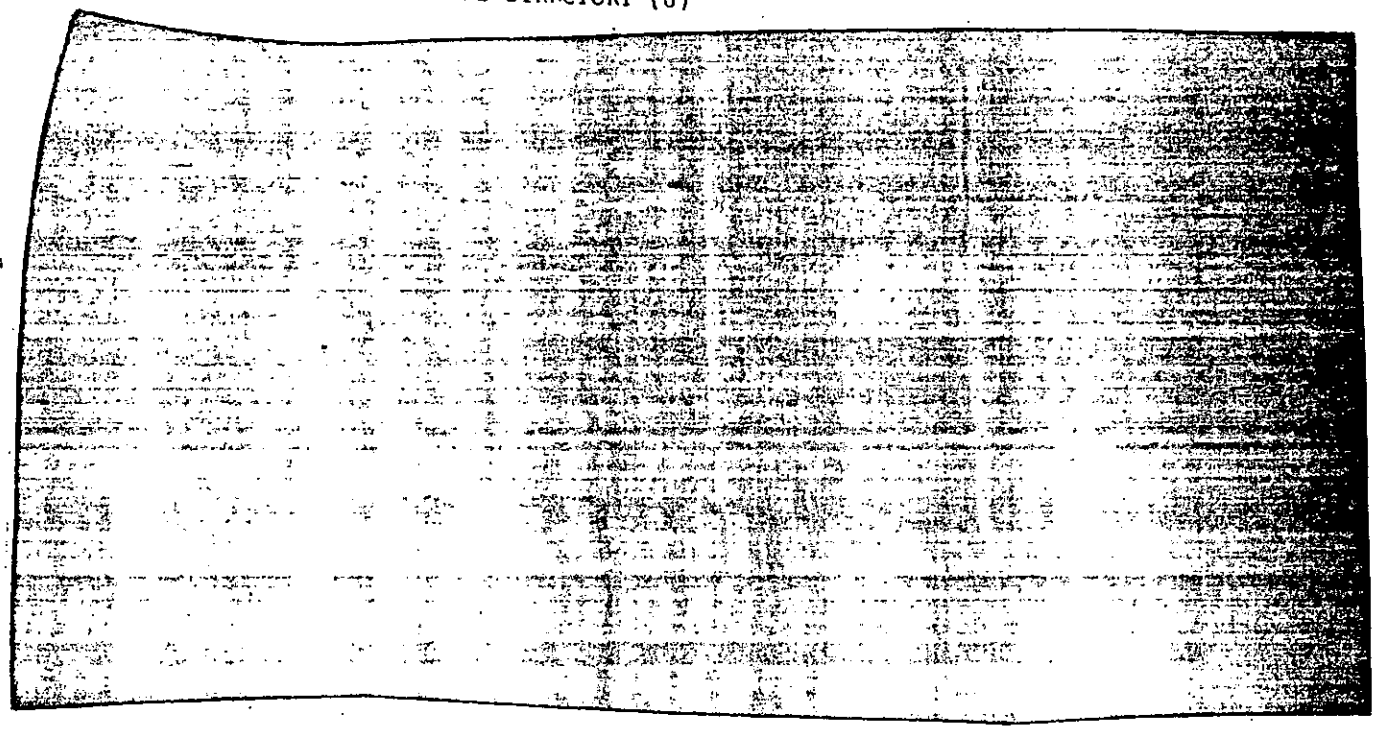
APPENDIX 2 TO ANNEX D TO JCS/FEMA EXPLAN NINE LIVES
SECURE RECORD COMMUNICATIONS DIRECTORY (U)



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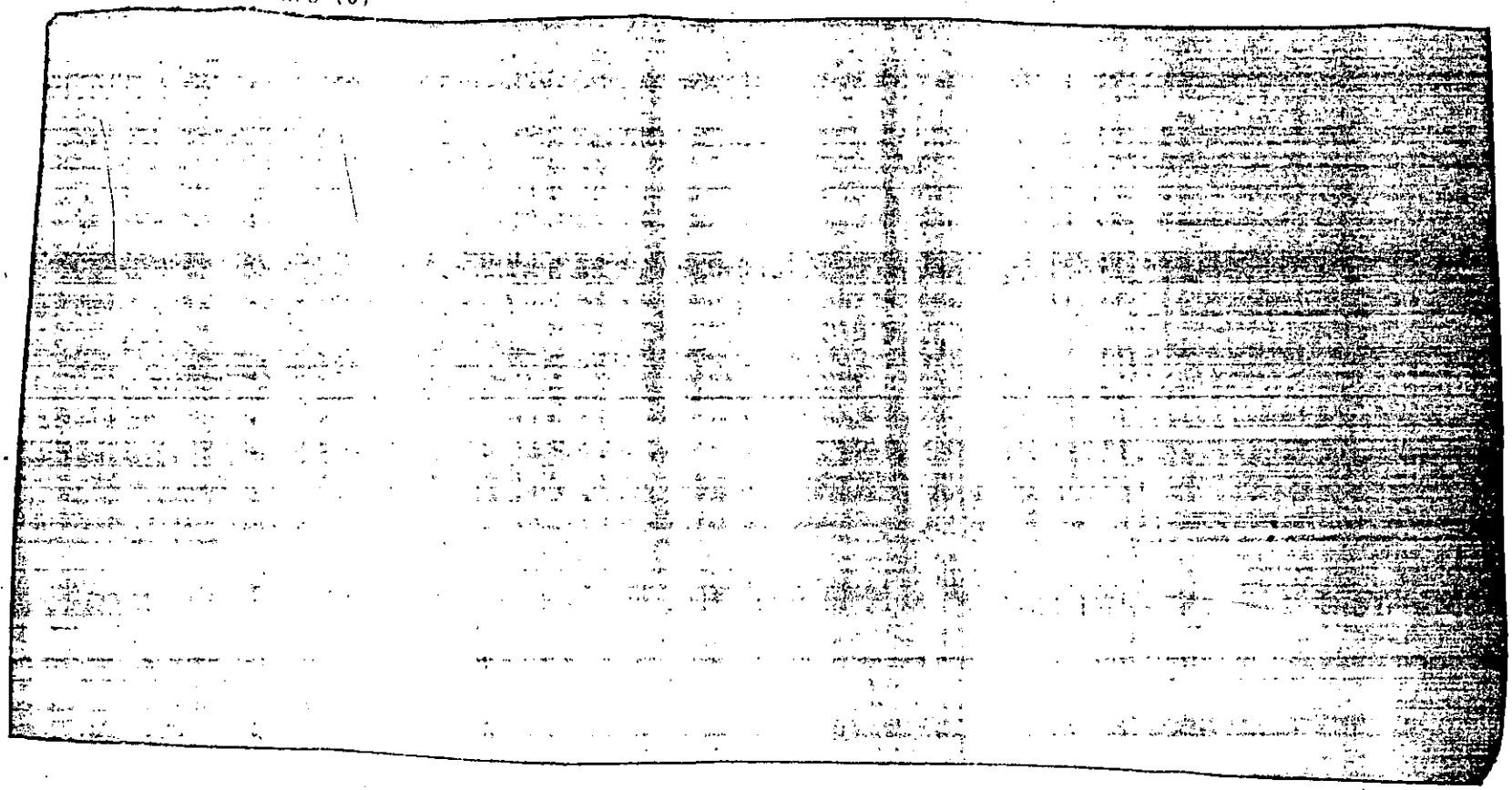
ANNEX E TO JCS/FEMA EXPLAIN NINE LIVES (U)
EXERCISE PLANNERS (U)



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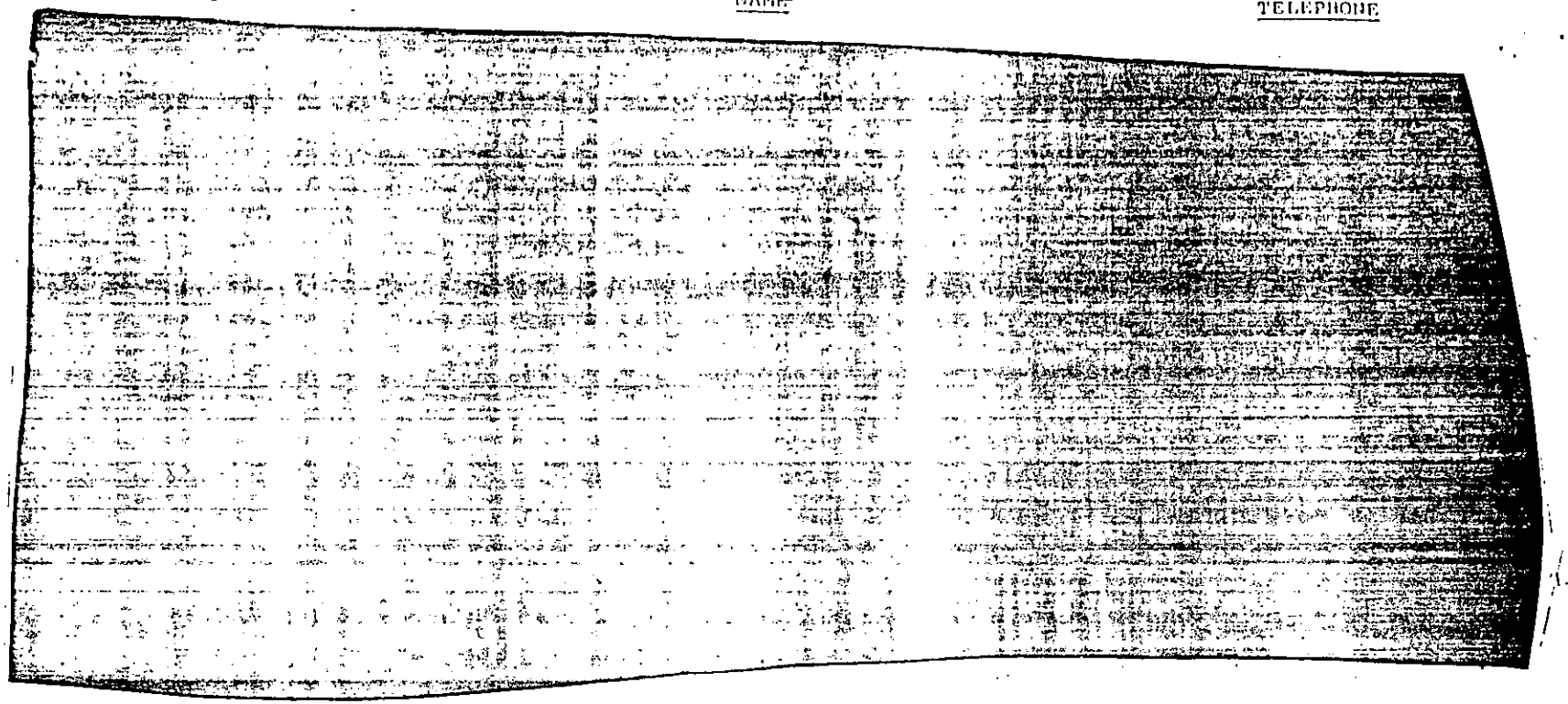
ORGANIZATION

NAME

TELEPHONE



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ANNEX F TO JCS/FEMA EXPLAN NINE LIVES (U)
REQUIRED REPORTS (U)

In order to determine additional procedures and training that may be necessary, all participants are requested to provide critique items or comments on substantive issues that arose, and the functions/tasks performed during the exercise. These critique items and comments will be reviewed and incorporated into current plans and procedures, as appropriate, to increase emergency response and support capability. FEMA will prepare a final report on Exercise NINE LIVES based on the comments submitted.

a. Method of Submission. Each item should be submitted separately on letter size paper in the following format:

(1) Item (One sentence description)

(2) Discussion

(3) Conclusion

(4) Recommendation

b. Submitted to

FEMA Exercise Coordinator
Test & Exercise Division (PP/GP/TE)
Washington, DC 20472

or

OJCS, J-3
EP&A Division
Washington, DC 20301

c. Due Date. May 23, 1980.

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ANNEX K TO JCS/FEMA EXPLAN NINE LIVES (U)
COMMUNICATIONS-ELECTRONICS (U)

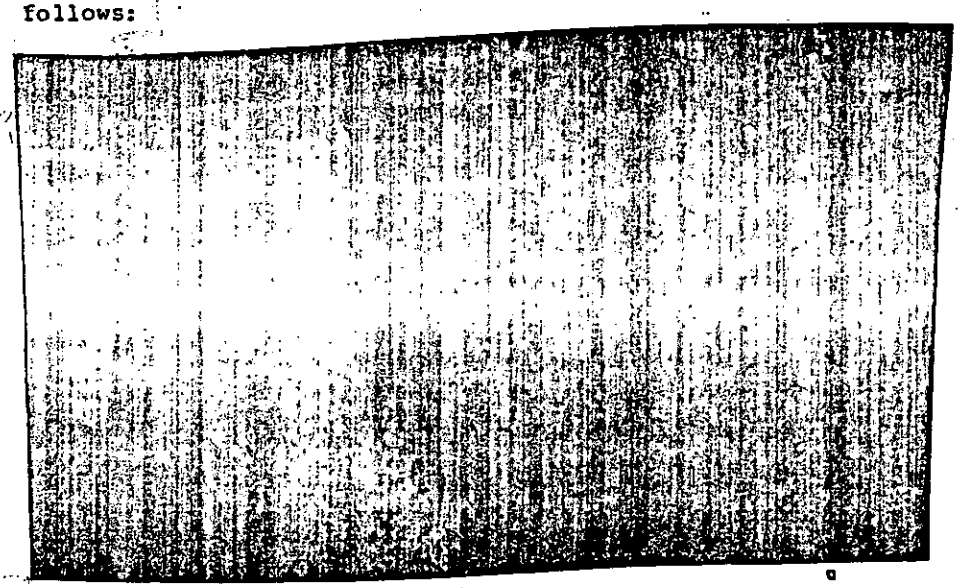
1. (U) General. This Annex provides instructions and guidance on the communications background scenario and subsequent communications play during Exercise NINE LIVES. The communications segment of the exercise is designed to exercise communications systems, personnel, and procedures of the participating civil agencies [redacted]

2. (U) Exercise Scenario

a. (U) The communications scenario for this exercise is comprised of two major elements, the background scenario and the Master Scenario Event List (MSEL). The background scenario describes the principal events that have led up to exercise start. MSEL items are a series of key events injected in the exercise which will stimulate and develop player actions, desired by major elements participating in the exercise.

b. (U) The background scenario is designed to provide players with an understanding of the preexercise situation as it affects their region or area of operations. It furnishes the rationale for most of the events depicted by MSEL items when they are injected into exercise play.

3. (U) Assumptions. Subparagraph 3c of the Basic Plan outlines certain assumptions and/or hypothetical actions to set the stage for the execution phase of the exercise. Assumptions related to communications which will govern the development of the Scenario, MSELs, and active play are as follows:



4. (U) Tasks and Responsibilities

a. (U) MINIMIZE will not be automatically imposed at FAST PACE. The imposition of MINIMIZE will be a player action and imposed at their discretion.

b. (U) Correct preparation of AIG messages to insure that only participating activities are included as addressees, on AIG addressed messages, is essential. Real world AIGs will be used throughout the exercise. However, if during the course of the exercise an agency determines that they need to establish an AIG, they will be permitted to do so in accordance with ACP 121 US Supp-1.

c. (U) Telecommunications Economy and Discipline: Exercise participants insure that as a minimum, the policies on telecommunications economy and discipline listed in Appendix I to Annex K are complied with.

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APPENDIX 1 TO ANNEX K TO JCS/FEMA EXPLAN NINE LIVES (U)
TELECOMMUNICATIONS ECONOMY AND DISCIPLINE (U)

1. (U) Purpose. The following policy and guidance is provided for those agencies participating in Exercise NINE LIVES that utilize DOD telecommunications during the exercise. This policy and guidance is provided to insure the optimum, most responsive, and cost-effective use of telecommunications, by the application of sound management practices and administrative techniques. It applies to the overall writer-to-reader environment.

2. (U) General. Consistent with mission requirements, the use of telecommunications, including record and voice, will be limited to the transaction of essential exercise business which cannot be handled effectively by other means.

a. (U) The decision to originate voice or record telecommunications traffic is based upon the urgency of the subject and the attendant requirement for speed-of-service delivery within timeframes which cannot be accommodated by other means.

b. (U) The use of telecommunications must be cost-effective when measured against other means of delivery which could be used to satisfy the speed-of-service requirements of the originator.

3. (U) Policy. To foster improved telecommunications economy and discipline, exercise participants will adhere to and enforce the following:

a. (U) Limit the authority to originate voice or release record telecommunications, especially those assigned

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high (FLASH/IMMEDIATE) precedence or the Emergency Command Precedence. The use of FLASH OVERRIDE is not authorized for exercise traffic.

b. (U) Considering the inherent time constraints of the exercise, review reports that use telecommunications facilities to insure that:

(1) (U) Reporting by use of telecommunications is required.

(2) (U) Redundant or duplicative reports are combined where feasible.

(3) (U) Maximum use is made of ADP formatting and processing where feasible.

(4) (U) Reports are brief, addressed only to essential addressees, and the precedence is consistent with the urgency of the subject.

c. (U) Institute procedures at all echelons to insure that:

(1) (U) Training programs are established to familiarize personnel on a continuing basis with information and instructional materials which specify the type and availability of communications services and systems and emphasize the necessity for their effective use.

(2) (U) Message writers and releasing officials are indoctrinated concerning their responsibilities specified in current joint/allied publications regarding the preparation and release of record traffic and data pattern messages, including card and magnetic tape.

(3) (U) All personnel are briefed on MINIMIZE and procedures established to control the input of traffic into telecommunications systems if MINIMIZE is imposed.

(4) (U) Precedence is assigned in accordance with Allied Communications Publication (ACP) 121, US Supplement-1. Assignment of dual precedence will be stressed. Special care must be taken to insure that messages assigned a FLASH precedence for information addressees are justified only by the necessity for collateral action which would have a positive effect upon mission accomplishment. FLASH precedence messages will not be readdressed using the original precedence unless absolutely necessary. Those messages that are readdressed using the original precedence shall require FLASH releasing authority.

(5) (U) AIGs, or equivalents for special-purpose systems, are used to the maximum extent. When reentry of these types of messages in response to a service message is required, retransmission will be to the affected addressees only. Readdressal of AIG addressed messages should not be initiated unless it is ascertained that the addressee identified for receipt of the readdressal is not listed in the address composition of the AIG.

(6. (U) The subject line is included, unless the subject is readily apparent in the first lines of the message text or its use will cause an otherwise UNCLASSIFIED message to be classified or will noticeably increase the length of a short message.

(7) (U) References are used only when essential.

(8) (U) The text is brief and to the point. When drafting a message that meets the criteria for FLASH precedence the major objective should be clarity and brevity. The text of such messages should be limited to less than 200 words except where extenuating circumstances exist. Amplifying messages should be assigned a lower precedence.

(9) (U) Internal passing/distribution instructions in the text are eliminated or reduced to the minimum consistent with the necessity for accurate message delivery.

(10) (U) Special Category (SPECAT) and Limited Distribution (LIMDIS) caveats are used only within the context of their established definitions as reflected in ACP 121, US Supplement-1. The special handling and distribution of such caveated messages will be in accordance with ACP 121 US Supplement-1.

(11) (U) The caveat "SPECAT EXCLUSIVE FOR" will not be used to disseminate information concerning operational matters nor will a "SPECAT EXCLUSIVE FOR" be readdressed. For sensitive information concerning operational matters, which require limited distribution, the caveat "LIMDIS" will be used. Those SPECAT messages involved with code words will be used as prescribed by Service or agency directives.

(12) (U) Messages are delivered to telecommunications centers promptly. To enable a more even transmission rate messages will not be accumulated and delivered for telecommunications processing and transmission on a bulk basis.

(13) (U) Speed-of-service procedures are established to aid in detecting message processing delays. Appropriate definitions are provided in ACP 121 US Supplement-1. FLASH, and IMMEDIATE precedence will not be used to compensate for delays.

(14) (U) The number of requests for tracer actions and service messages is reduced. Tracer actions will not be initiated as a matter of routine. Messages received at telecommunications centers/communications terminals with minor errors will not automatically be serviced but will be processed and distributed with the notation "WILL SERVICE UPON REQUEST."

(15) (U) Requests for acknowledgments or confirmations of delivery are normally limited to messages the non-delivery of which would have a severe military, political, or loss-of-life impact.

(16) (U) Policies that pertain to AUTODIN and AUTOVON/AUTOSEVOCOM economy and discipline are complied with. Details are provided in JCS MOP 165, "Automatic Digital Network," and JCS MOP 151, "AUTOVON and AUTOSEVOCOM Service." AUTOVON will not be used to transmit classified or information requiring EFTO protection by unencrypted facsimile, imagery, or data.

d. (U) JANAP 128(G) establishes the use of special context indicator codes for exercise message traffic (specifies that first character of the four-letter code will be K). In order to facilitate automated exercise message collection and identification and in accordance with reference, CIC will be inserted in the designated exercise message position. For NINE LIVES use of the single CIC, KZZZ, is sufficient. Sample exercise message is at Enclosure.

SAMPLE EXERCISE MESSAGE

JOINT MESSAGEFORM							SECURITY CLASSIFICATION: UNCLASSIFIED			
PAGES	UNALTERED OR RELEASER'S INITIALS	PRECEDENCE ACT	PRECEDENCE INFO	EMP	CLASS	CIC	FOR MESSAGE CENTER/COMMUNICATIONS CENTER USE ONLY	DATE	TIME	MONTH
01		RR			UUUU	KZZZ				

MESSAGE HANDLING INSTRUCTIONS

FROM: JCS WASHINGTON DC//J3//

TO: CINCPAC HONOLULU HI//J3//

INFO ZEN/AMEMB BANGKOK TH (SIMULATED)

ZEN/AMEMB MANILA RP (SIMULATED)

UNCLAS EXERCISE NINE LIVES

SUBJ: SAMPLE EXERCISE MESSAGE

1. ALL EXERCISE MESSAGES MUST HAVE THE EXERCISE CAVEAT AT THE BEGINNING AND END OF TEXT FOR POSITIVE IDENTIFICATION.

2. THE CONTENT INDICATOR CODE BLOCK MUST BE FILLED OUT WITH THE FIRST CHARACTER ALWAYS BEING A "K". KZZZ IS THE ENTRY.

3. NOTE THAT "ZEN/" PRECEDES EACH SIMULATED ADDRESSEE.

EXERCISE NINE LIVES

NNNN

DISTR:

J3 OPG

UNALTERED TYPED NAME, TITLE, OFFICE SYMBOL, PHONE & DATE	SPECIAL INSTRUCTIONS
COL SMITH, CH CONTROLLER, J3 53337 30 DEC 78	
RELEASER: TYPED NAME, TITLE, OFFICE SYMBOL AND PHONE: CAPT SEALEGS, CH EP&A DIV, 53337 SIGNATURE	SECURITY CLASSIFICATION: UNCLASSIFIED

DD FORM 1 DEC 70 173 REPLACES PREVIOUS EDITION WHICH WILL BE USED. ©GPO 1972-439-222

Enclosure

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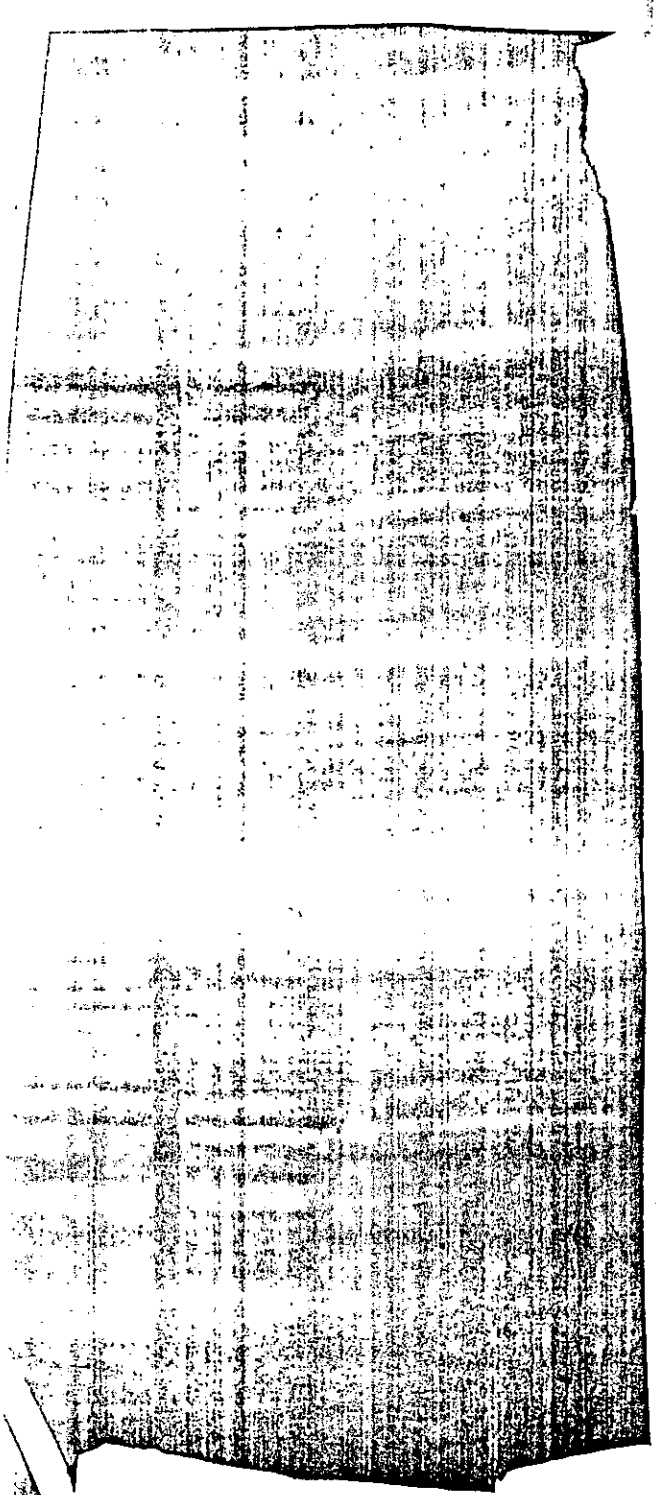
Washington, D.C. 20301

ANNEX J TO JCS/FEMA EXPLAN NINE LIVES (U)
DISTRIBUTION (U)