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EMERGENCY ACTION PROCEDURES OF THE JOINT CHIEFS OF STAFF (EAP-JCS) (U)

VOLUME I

GENERAL (U)

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JOINT CHIEFS OF STAFF
WASHINGTON, D.C. 20301

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THE JOINT CHIEFS OF STAFF
WASHINGTON, D.C. 20301

SM-204-80
24 March 1980

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Subject: Emergency Action Procedures of the Joint Chiefs of Staff, Volume I - General (U)

1. (U) The Emergency Action Procedures of the Joint Chiefs of Staff have been revised to accommodate the implementation of SIOP 5, Revision ECHO.

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Harold D. Neeley

HAROLD D. NEELEY
Colonel, USAF
Secretary, JCS

Attachment
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EMERGENCY ACTION PROCEDURES OF THE JOINT CHIEFS OF STAFF (U)

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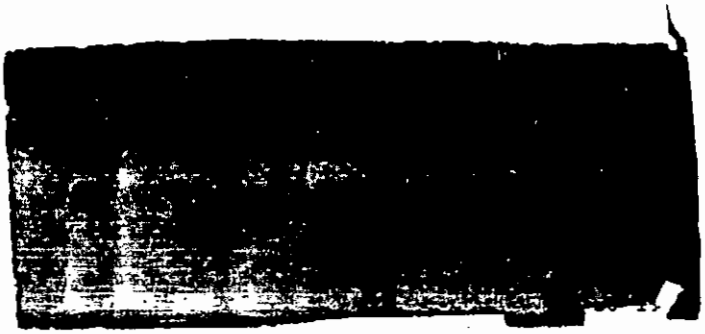

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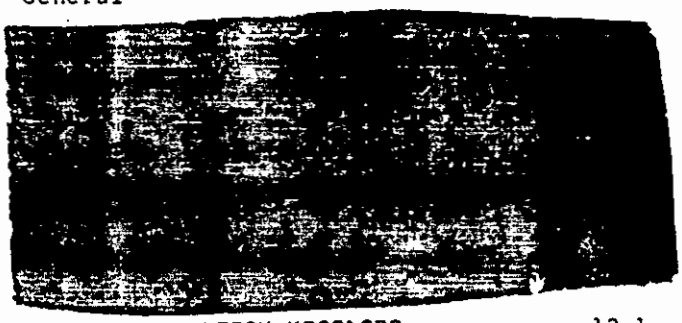

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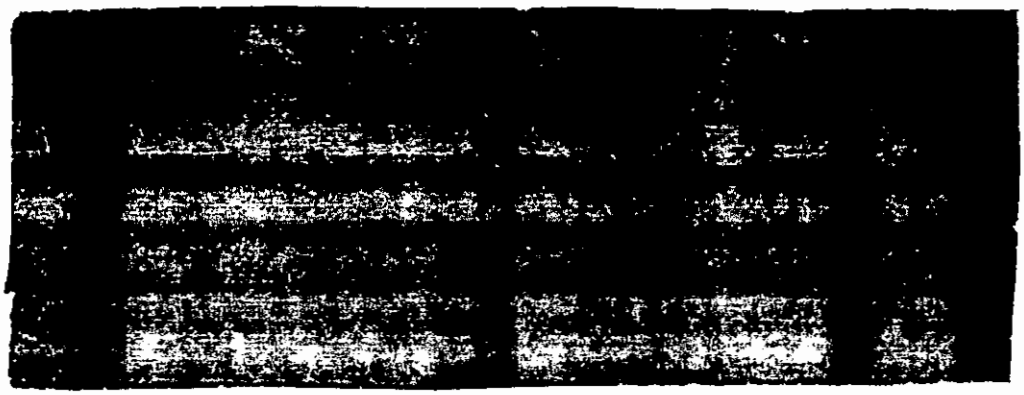

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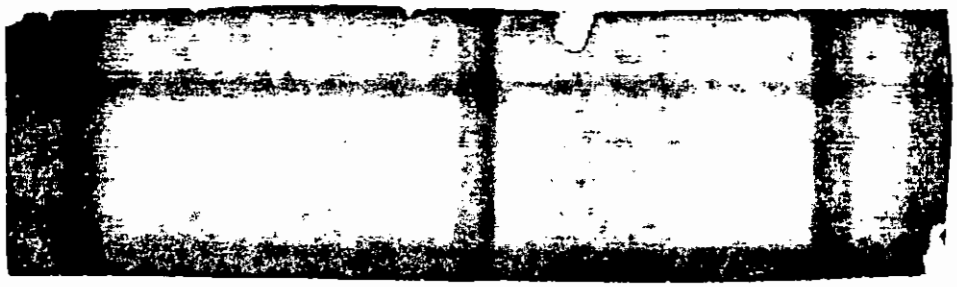

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EMERGENCY ACTION PROCEDURES OF THE JOINT CHIEFS OF STAFF (U)

GLOSSARY

VOLUMES I, II, III, IV, AND V

The abbreviations, brevity codes, and acronyms listed below are in use in Volumes I, II, III, IV, and V of the Emergency Action Procedures of the Joint Chiefs of Staff.

ADCOM.....Aerospace Defense Command

[redacted]

AFSATCOM.....Air Force Satellite Communications System

AIG.....Address indicating group

ALSIOP.....Collective routing indicator for Single Integrated Operational Plan emergency actions messages

ANMCC.....Alternate National Military Command Center

[redacted]

AUTODIN.....Automatic Digital Network

AUTOSEVOCOM.....Automatic Secure Voice Communications

AUTOVON.....Automatic Voice Network

BMEWS.....Ballistic Missile Early Warning System

CAOSOP.....Coordinated Atomic Operations Standing Operating Procedures

CCPDS.....Command Center Processing and Display System

CEP.....Circular error probable

CIC.....Content indicator code

CINC.....Commander in Chief

CINCAD.....Commander in Chief, Aerospace Defense Command

CINCLANT.....Commander in Chief, Atlantic

CINCMAC.....Commander in Chief, Military Airlift Command

CINCNORAD.....Commander in Chief, North American Air Defense Command

CINCPAC.....Commander in Chief, Pacific

CINCSAC.....Commander in Chief, Strategic Air Command

CONUS.....Continental United States

[redacted]

[redacted]

CRI.....Collective routing indicator

DDO (NMCC).....Deputy Director for Operations (National Military Command Center), Joint Staff

DEFCON.....Defense readiness condition

DGZ.....Desired ground zero

DIRNSA.....Director, National Security Agency

DSP.....Defense Support Program

EA.....Emergency action(s)

EAM.....Emergency action message

EAP.....Emergency action procedures

EAP-JCS.....Emergency Action Procedures of the Joint Chiefs of Staff

ECP.....Emergency command precedence

EHF.....Extremely high frequency

EMERGCON.....Emergency condition

ERCS.....Emergency Rocket Communications System

FLTSAT.....Fleet Communications Satellites

[redacted]

HF.....High frequency

HF/SSB.....High frequency/single side band

ICBM.....Intercontinental ballistic missile

IEMATS.....Improved Emergency Message Automatic Transmission System

[redacted]

J-3.....Operations Directorate, Joint Staff

JCS.....Joint Chiefs of Staff

JCSAN.....JCS Alerting Network

[redacted]

[redacted]

JSCP.....Joint Strategic Capability Plan

JTF.....Joint task force

LANTCOM.....Atlantic Command

LERTCON.....Alert condition

LF.....Low frequency

[redacted]

MAC.....Military Airlift Command

[redacted]

MEECN.....Minimum Essential Emergency Communications Network

MHZ.....Megahertz

MOLINK.....Direct communications link (US-USSR)

NATO.....North Atlantic Treaty Organization

NCA.....National Command Authorities

NE.....North East

NEACP.....National Emergency Airborne Command Post

NM.....Nautical miles

NW.....North West

OJCS.....Organization of the Joint Chiefs of Staff

PACCS.....Post Attack Command Central System (SAC)

PACOM.....Pacific Command

PARCS.....Perimeter Acquisiton Radar Attack Characterization System

[redacted]

SAC.....Strategic Air Command

SACEUR.....Supreme Allied Commander, Europe

SACLANT.....Supreme Allied Commander, Atlantic

SAO.....Selected Attack Option

[redacted]

[redacted]

SIOP.....Single Integrated Operational Plan

SLBM.....Sea-launched ballistic missile

SSBN.....Fleet ballistic missile submarine

[redacted]

TACAMO.....Take Charge and Move Out (Navy VLF relay aircraft)

TDD.....Target DGZ designator

UHF.....Ultra high frequency

UK.....United Kingdom

US.....United States

USCINCEUR.....US Commander in Chief, Europe

USCINCRED.....Commander in Chief, US Readiness Command

USCINCSO.....Commander in Chief, US Southern Command

USEUCOM.....US European Command

USREDCOM.....US Readiness Command

USSOUTHCOM.....US Southern Command

USSR.....Union of Soviet Socialist Republics

VLF.....Very low frequency

WWABNCP.....Worldwide Airborne Command Post System

WWMCCS.....Worldwide Military Command and Control System

CHAPTER 1

GENERAL (U)

1. (U) Purpose. The purpose of the Emergency Actions Procedures of the Joint Chiefs of Staff is to prescribe the emergency action messages and associated conferences and procedures used by the Joint Chiefs of Staff to maintain worldwide command and control of US Forces and US nuclear weapons.

2. (U) Concept. The Emergency Action Procedures of the Joint Chiefs of Staff are designed for use in emergency situations requiring one or more of the following general categories of actions:

3. (U) Reproduction and Release of Emergency Action Procedures. Because of their sensitivity, the Emergency Action Procedures of the Joint Chiefs of Staff are published in multiple volumes to restrict access to detailed procedures to appropriate users with a need to know. Furthermore, reproduction and release of these procedures are governed by JCS Memorandum of Policy No. 39, "Special Safeguards for JCS Papers." Under this policy, all agencies authorized to receive these procedures shall employ every suitable measure to protect them against unauthorized disclosure.

a. (U) Reproduction to effect initial distribution of, to extend initial distribution of, or to reissue these Emergency Action Procedures will be restricted to that authorized by the Secretary, Joint Chiefs of Staff.

(1) (U) Chief of Staff, US Army; Chief of Naval Operations; Chief of Staff, US Air Force; and Commandant of the Marine Corps, within their area of concern, are authorized to distribute Emergency Action Procedures of the Joint Chiefs of Staff within their respective Services following the guidance provided in JCS Memorandum of Policy No. 39 and based on a strict NEED TO KNOW.

(2) (U) Commanders of unified and specified commands are authorized to distribute Emergency Action Procedures of the Joint Chiefs of Staff provided to them, including extracts thereof, to their subordinate military activities or commands as required by their NEED TO KNOW. Whenever possible, extracts of these procedures rather than the entire publication will be used.

b. (U) Requests for release of Emergency Action Procedures of the Joint Chiefs of Staff, or for information therefrom, to any person or agency, military or civilian, not on the original distribution list for these procedures will be referred to the Secretary, Joint Chiefs of Staff, for appropriate action.

c. (U) Because the emergency action procedures of the Services and unified and specified commands are frequently based on the Emergency Action Procedures of the Joint Chiefs of Staff and contain extracts from them, the safeguards above apply to those Service and unified and specified command publications which reveal the Emergency Action Procedures of the Joint Chiefs of Staff.

4. (U) Revisions to the Publication. The Director for Operations, Joint Staff, is responsible for maintaining these procedures and for accomplishing revisions in accordance with JCS Memorandum of Policy No. 114. Holders of this document should submit comments and recommendations for improvement to the Joint Chiefs of Staff, J-3 (ATTN: EA Division). The Director for Operations, Joint Staff, will revise these procedures as required, making urgent revisions by message and incorporating them into the next printed change.

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CHAPTER 2

RESPONSIBILITIES (U)

1 2

1. (U) Commanders of Unified and Specified Commands

[redacted]

2. (U) The Military Services 16

[redacted]

3. (U) Defense Communications Agency. The Defense Communications Agency assures long haul, rapid transmission of emergency messages by exercising operational and managerial direction over the Defense Communications System in accordance with the mission, functions, and responsibility assigned by the Secretary of Defense or by the Joint Chiefs of Staff under the authority and direction of the Secretary of Defense.

4. (U) The Organization of the Joint Chiefs of Staff. The Organization of the Joint Chiefs of Staff is responsible for accomplishing the tasks specified herein and for those matters which fall within its general cognizance as determined by its assigned functions.

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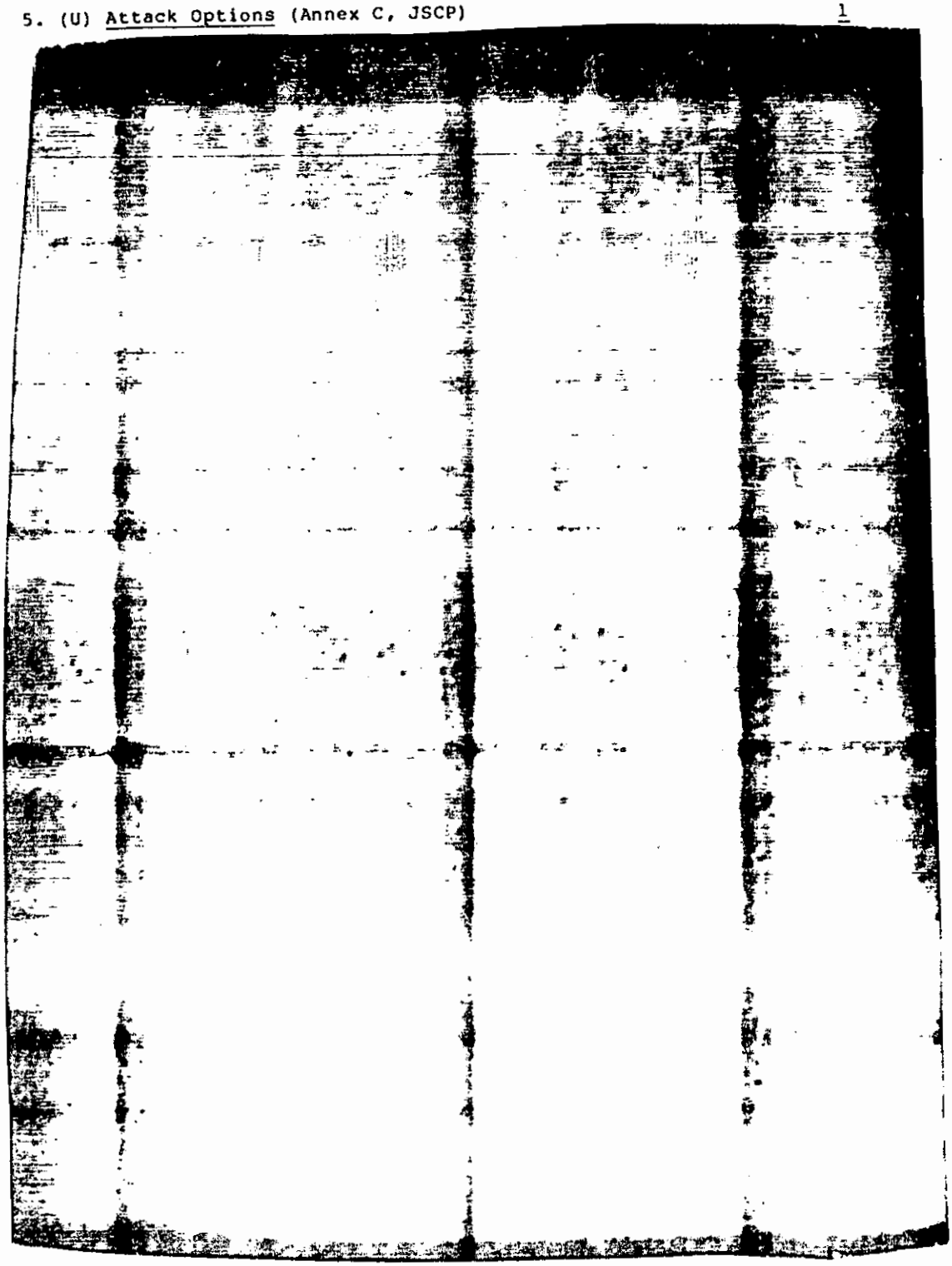
CHAPTER 3

DEFINITIONS (U)

1. (U) JCS Pub 1 contains standard definitions for planning and operational use. Listed below are selected definitions which do not appear in JCS Pub 1 and those which need to be expanded or redefined for specific application to the Emergency Action Procedures of the Joint Chiefs of Staff. Where appropriate, each paragraph indicates the source document for the definition.

4. (U) Alert System of the Joint Chiefs of Staff.

5. (U) Attack Options (Annex C, JSCP) 1



8. (U) Emergency Action Messages. A series of messages by which the Joint Chiefs of Staff and the National Command Authorities, through the Joint Chiefs of Staff, pass significant, time-sensitive orders, directives, authorization, and information to the commanders of the unified and specified commands, their forces, and other military and Government agencies.

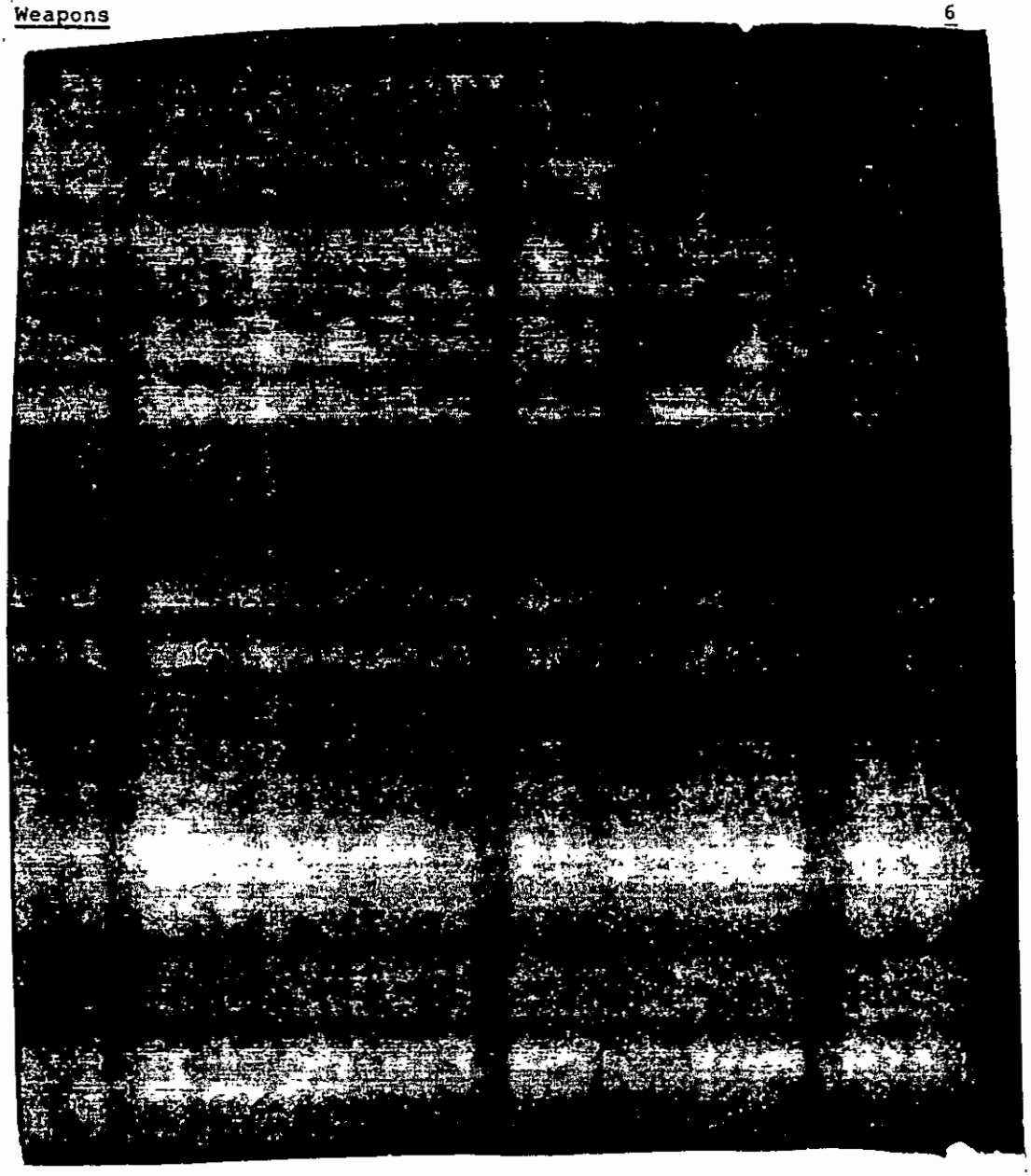
10. (U) Executing Commander (NATO). (To be supplied)

13. (U) Major NATO Commanders. There are three Major NATO Commanders: Supreme Allied Commander, Atlantic (SACLANT); Supreme Allied Commander, Europe (SACEUR); and Commander in Chief, Channel (CINCHAN).

16. (U) National Command Authorities. The National Command Authorities consist only of the President and the Secretary of Defense or their duly deputized alternates or successors. The chain of command runs from the President to the Secretary of Defense and through the Joint Chiefs of Staff to the commanders of unified and specified commands. The channel of communication for execution of the SIOP and other time-sensitive

operations shall be from the National Command Authorites through the Chairman, Joint Chiefs of Staff, representing the Joint Chiefs of Staff, to the the executing commanders. (DOD Directive 5100.30)

17. (U) NORAD/ADCOM Terms of Reference for Control of Nuclear Weapons



18. (U) Prohibitions and Withholds (Annex C, JSCP) 1

27. (U) ZULU. Greenwich mean time (the mean solar time of the meridian of Greenwich, England, used as the prime basis of standard time throughout the world). ZULU time is used in all emergency action messages.

28. Missile Warning Terminology

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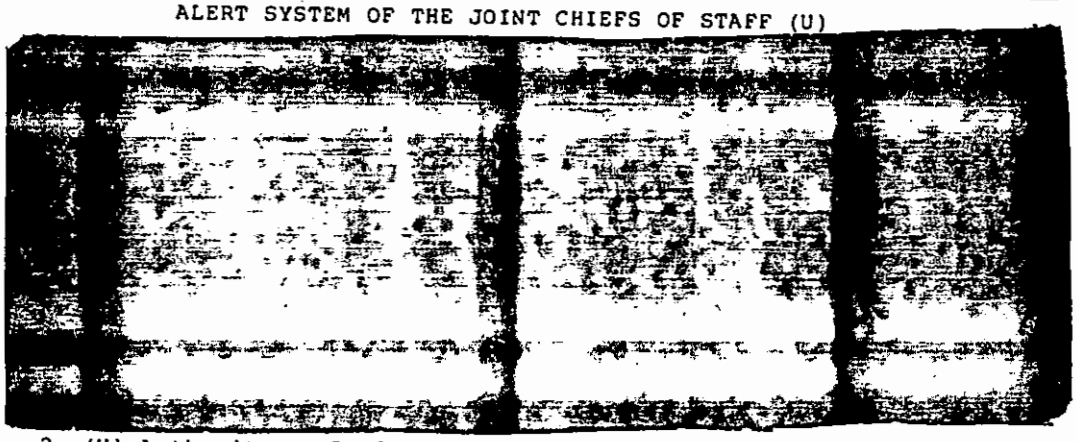
CHAPTER 4

BACKGROUND (U)

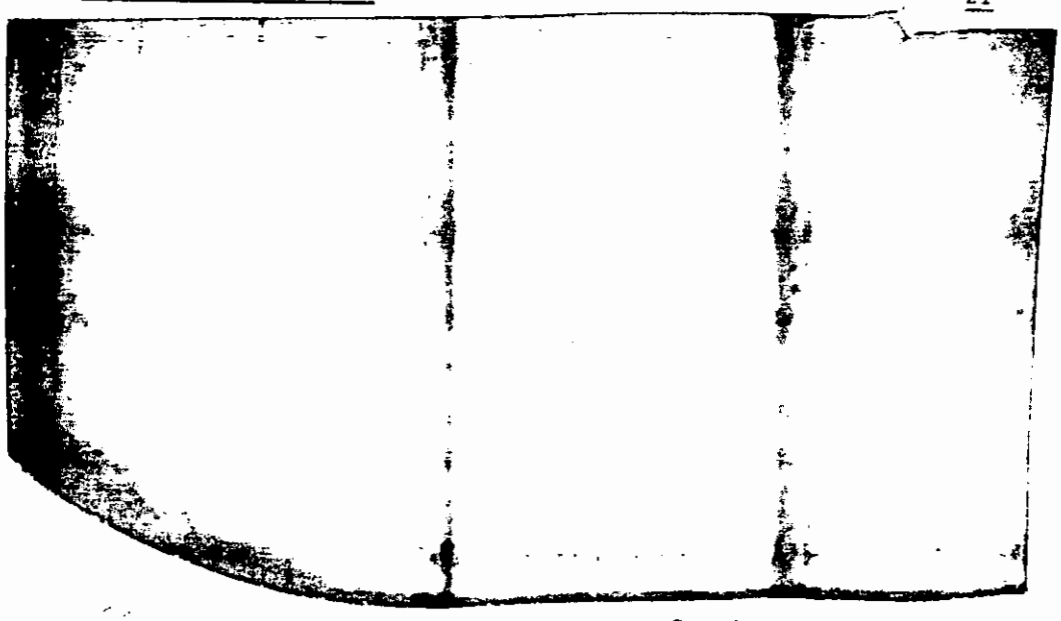
(U) General. This chapter provides background information on the US and NATO Alert Systems and the US missile warning systems which affect the Emergency Action Procedures of the Joint Chiefs of Staff. The following descriptions are only brief summaries of the systems and do not duplicate all of the information available from primary sources. For authoritative and detailed information, users should refer to the source documents.

SECTION I

ALERT SYSTEM OF THE JOINT CHIEFS OF STAFF (U)



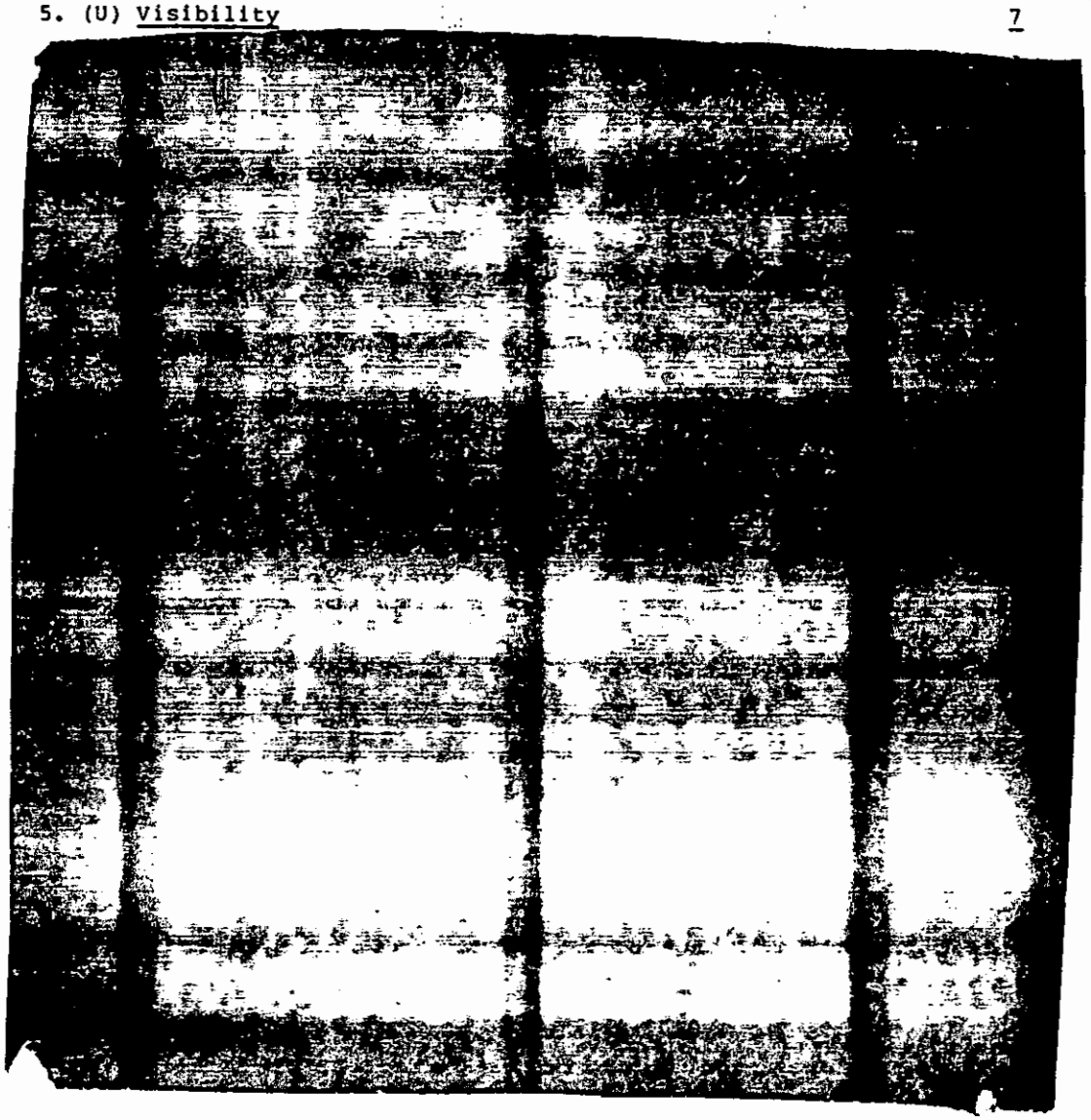
2. (U) Authority to Declare



3. (U) LERTCON Changes - General 26

4. (U) Declarations by Commanders of Unified or Specified Commands 4 5

5. (U) Visibility 7



7. (U) Exercises (Alert System of the JCS, Part I)

a. (U) Exercise Terms. An exercise term is a combination of two unclassified words used exclusively to designate a test, drill, or exercise. An exercise term should be employed to preclude the possibility of confusing exercise directives with actual operations directives. The following exercise terms and meanings are assigned:

ALERT CONDITION	EXERCISE TERM
DEFCON 5	FADE OUT
DEFCON 4	DOUBLE TAKE
DEFCON 3	ROUND HOUSE
DEFCON 2	FAST PACE
DEFCON 1	COCKED PISTOL
DEFENSE EMERGENCY	HOT BOX
AIR DEFENSE EMERGENCY	BIG NOISE

b. (U) Exercise terms will be used to direct tests or exercises conducted to increase or simulate an increase in readiness posture for training purposes.

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SECTION II

NATO ALERT SYSTEM (U)

1. (U) Purpose. This section summarizes the NATO Alert System. It is extracted from the Major NATO Commanders Alert System Procedures for the Joint Chiefs of Staff, SM-1-79, which should be consulted for further details.

SECTION III

MISSILE WARNING SYSTEMS (U)

1

2

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SECTION IV

COMMUNICATION SYSTEMS

1. (U) Purpose. This section describes selected communications systems available to support transmission of emergency action messages. Chapter 7 contains specific transmission policies.

3. (U) Worldwide Airborne Command Post System (WWABNCP) 20

4. (U) US Navy High Power VLF Relay Aircraft (TACAMO) 4

5. (U) Survivable VLF/LF Transmission Systems 1

6. (U) Worldwide Airborne Command Post HF/SSB Network 6

7. (U) Worldwide Airborne Command Post UHF Systems 6

10. (U) Air Force Satellite Communications System (AFSATCOM). 27

CHAPTER 5

AUTHENTICATION AND CODE SYSTEMS (U)

1. (U) General.

9. (U) Control of Systems 6

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CHAPTER 6

EMERGENCY ACTION MESSAGES (U)

1. (U) General. This chapter describes the system of JCS emergency action messages which direct specific actions authorized by the designated approving authority.

3. (U) Message Designators 13

c. (U) When used without reference to the actions they 28
implement, message designators are classified CONFIDENTIAL. 29
Message designators associated with their format or the 30
actions they implement are either SECRET or TOP SECRET, 31

6. (U) Emergency Action Message Validity 5

8. (U) Standard Alphanumeric Character Base

6

APPROVING AUTHORITY AND PURPOSE FOR JCS EMERGENCY ACTION MESSAGES (U)

Figure 6-1

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CHAPTER 7

TRANSMISSION OF EMERGENCY ACTION MESSAGES (U)

1. (U) General.

6. (U) Acknowledgment Procedures

3

CHAPTER 8

EMERGENCY CONFERENCES (U)

1. (U) General

1

2

3

c. (U) Composition. Figure 8-5 lists the conferees for the 2
Routine Missile Display Conference. 3

b. (U) Actions

7. (U) Air Activity Conference

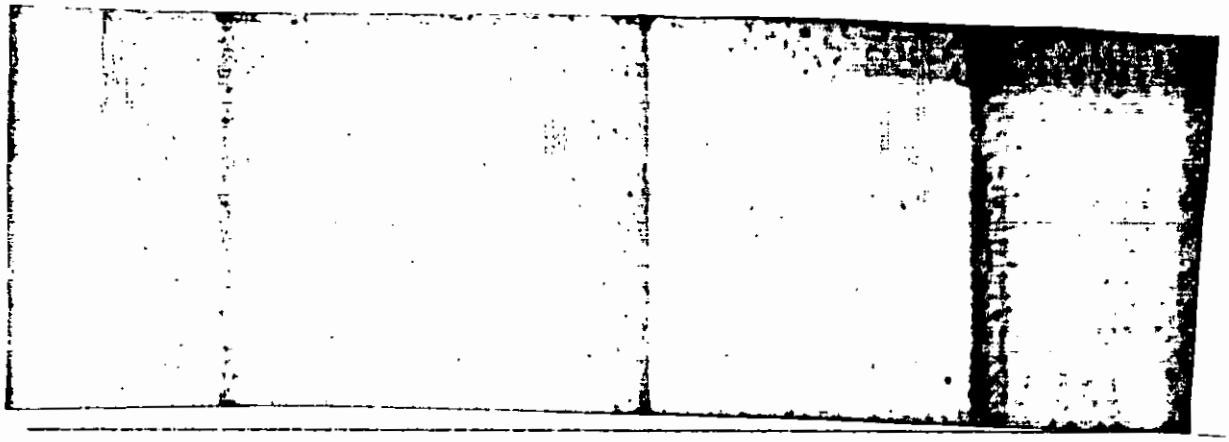
11

[redacted]

11. (U) Changes to NORAD/ADCOM Procedures. NORAD/ADCOM must notify the Joint Chiefs of Staff (ATTN: J-3) by message prior to making any changes in NORAD procedures that would affect the procedures or formats described in this chapter.

FORMAT ALFA (U)

INITIAL INDICATIONS (U)



SYSTEM CONFIDENCE (U)

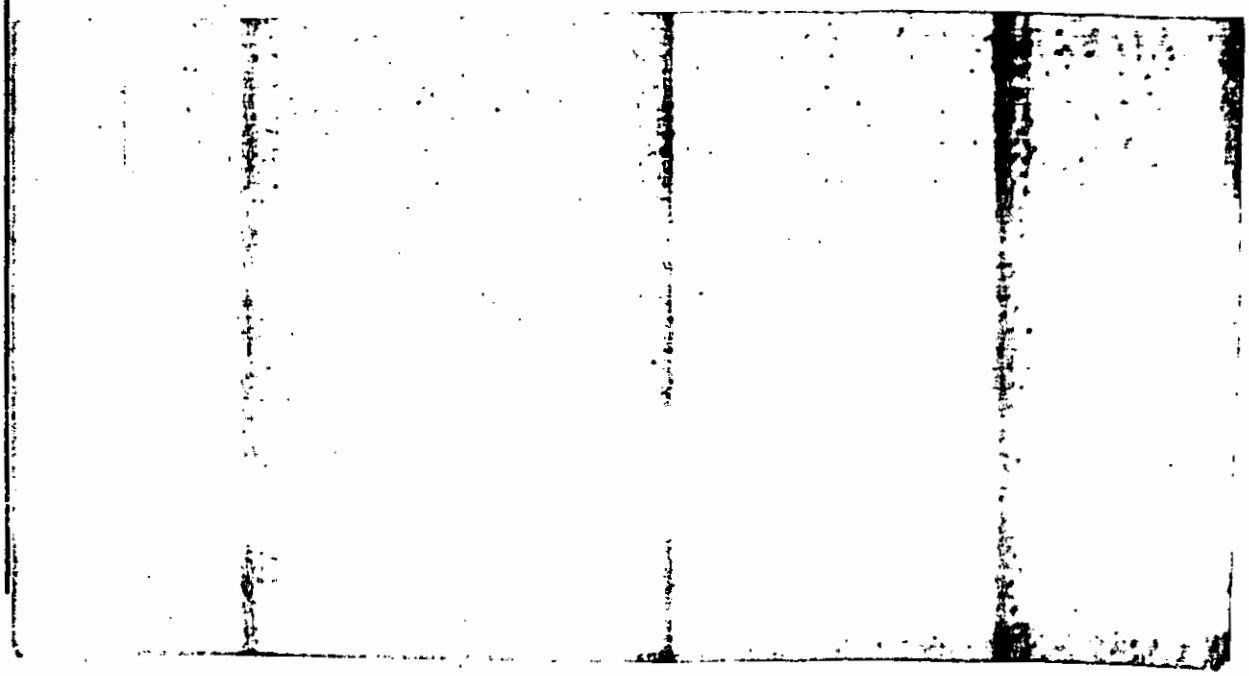


Figure 8-1

FORMAT ALFA (Continued)

ROUTINE MISSILE DISPLAY/MISSILE DISPLAY
CONFERENCE COMPOSITION (U)

THREAT ASSESSMENT CONFERENCE COMPOSITION (U)

MISSILE ATTACK CONFERENCE COMPOSITION (U)

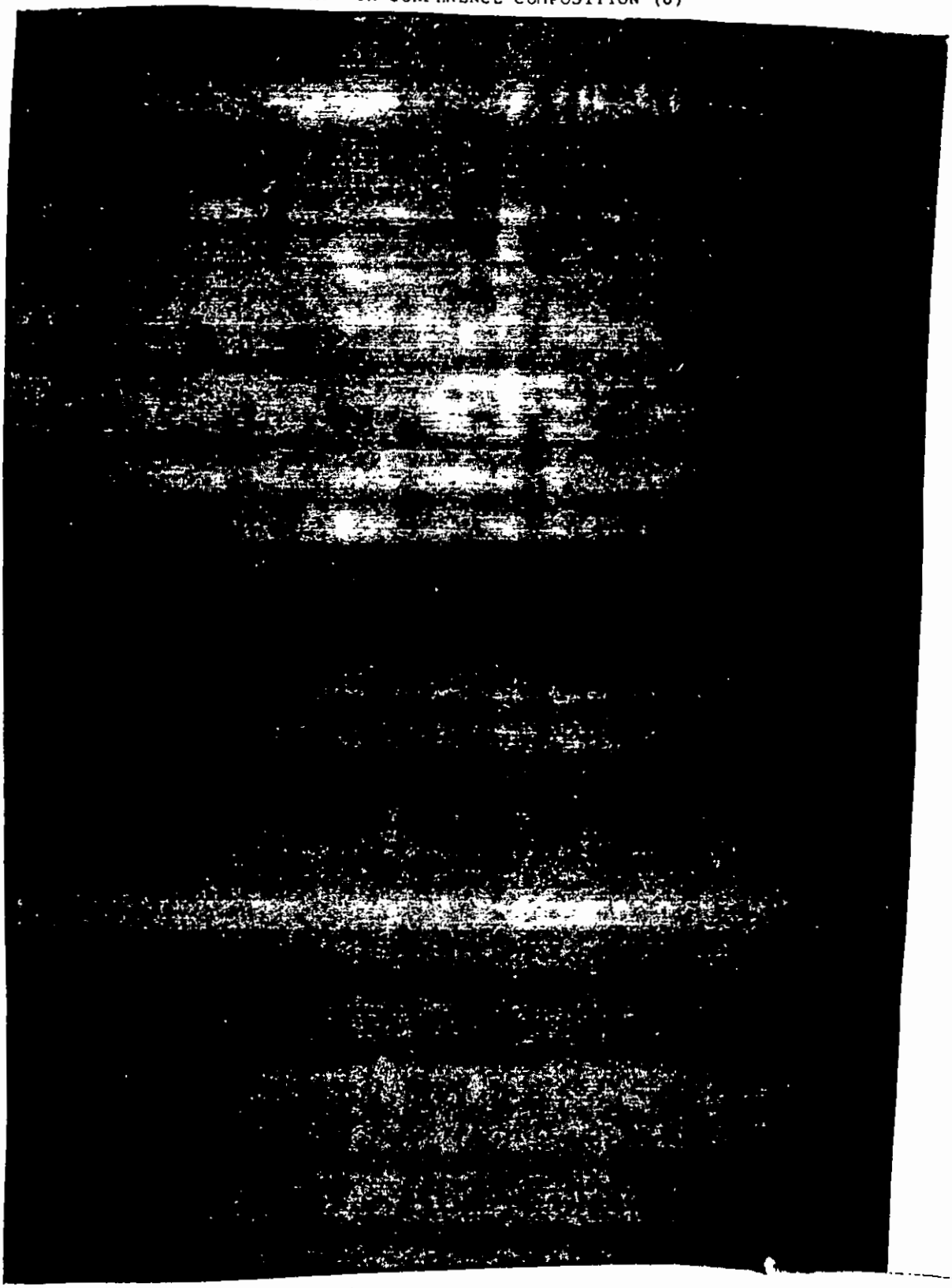
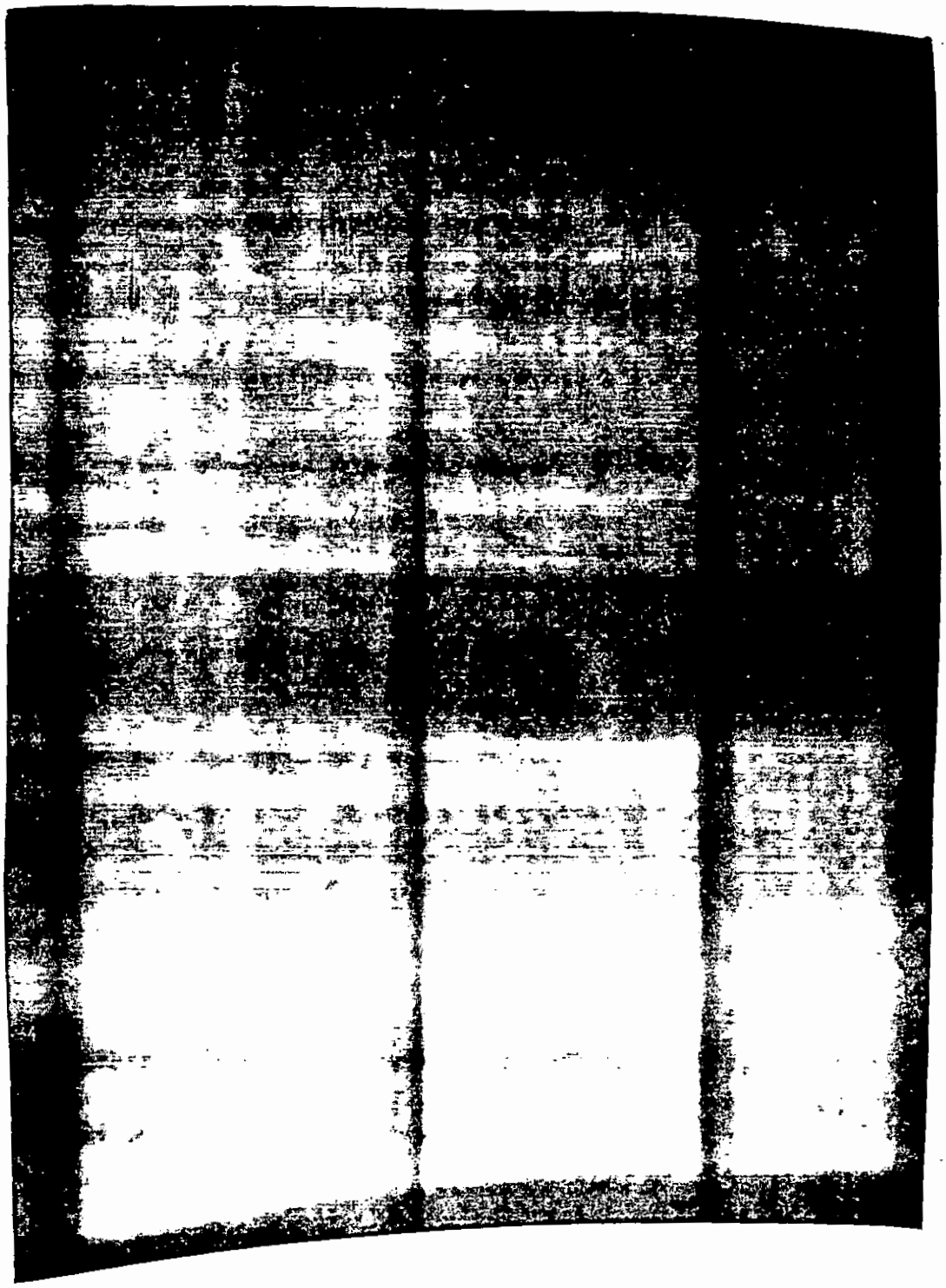


Figure 8-7

NUCFLASH CONFERENCE COMPOSITION (U)



AIR ACTIVITY CONFERENCE COMPOSITION (U)

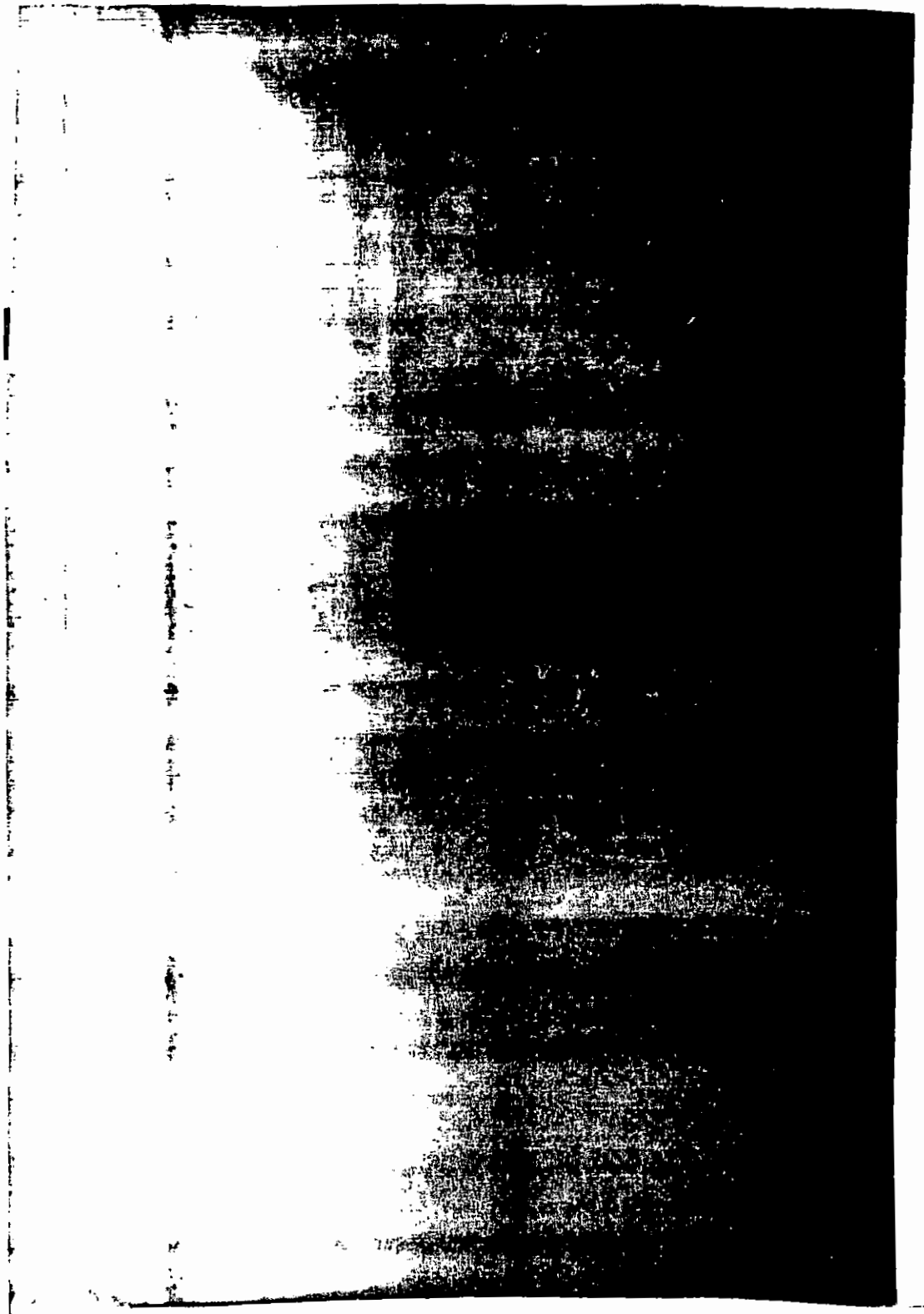
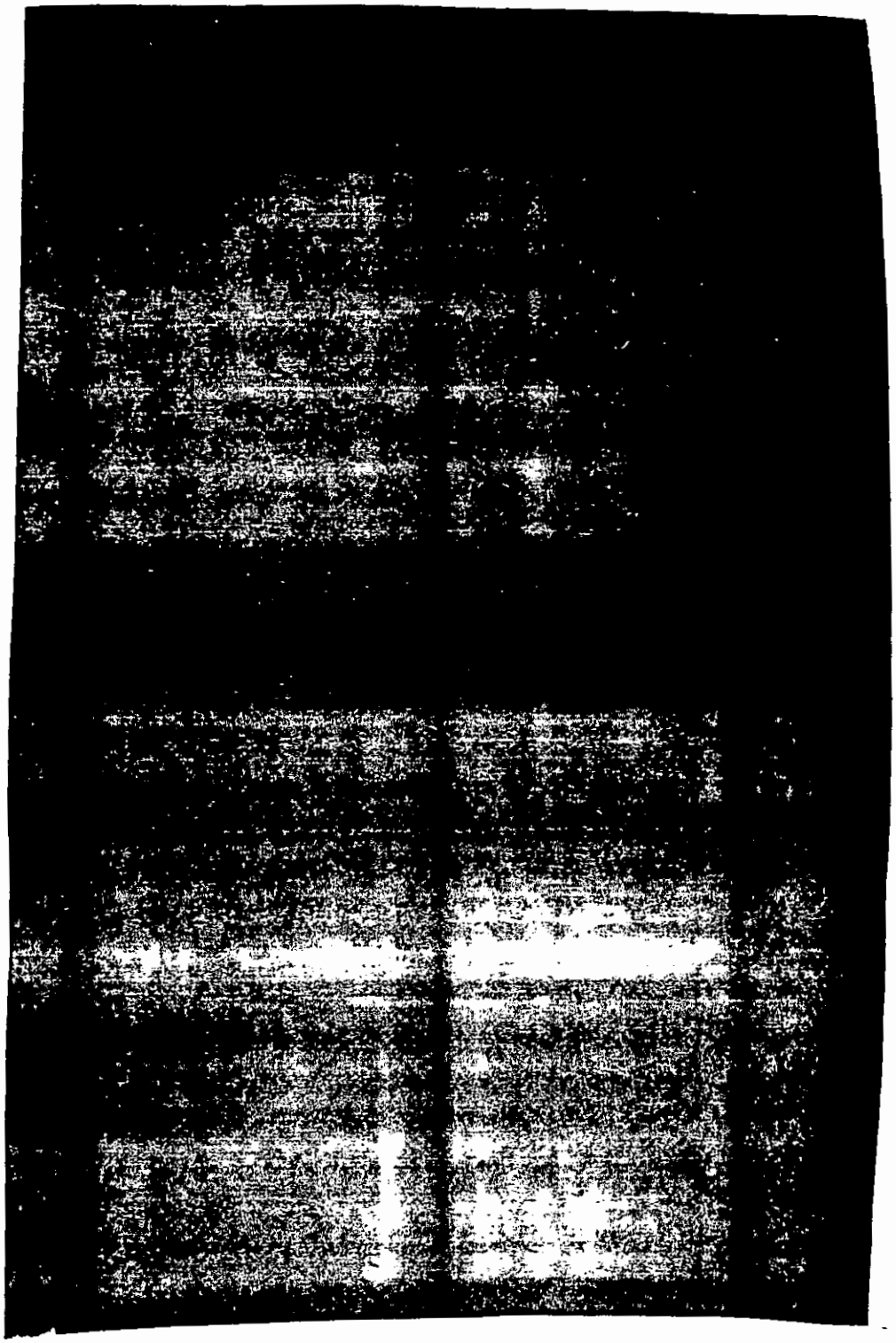


Figure 8-9

EMERGENCY TELEPHONE CONFERENCE (U)
(LERTCONS AND NATO Equivalents)



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CHAPTER 9

REQUESTS FOR SELECTIVE RELEASE OF NUCLEAR WEAPONS (U)

1

2

2. (U) Message Designators

28

6. (U) Responses 4

9. (U) Message Formats 26

10. (U) Message Contents. The information included in each part must be in accordance with the instructions in this paragraph.

1

2

3

[redacted]

30

31

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WEAPON/TARGET DATA FORMAT (U) 1

Figure 9-3

3. (U) Examples 16

Figure 9-3 (Cont.)

CHAPTER 10 1

NUCLEAR EXECUTION MESSAGES (U) 2

1. ~~(S)~~ U General.

CHAPTER 11

NUCLEAR TERMINATION MESSAGES (U)

1. (U) General.

CHAPTER 12

ALERT AND PREPARATION MESSAGES (U)

1

2

3. (U) Message Contents. Figure 12-1 contains the 222 1
message format. An explanation of the format follows: 2

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[redacted]

3. (U) Message Contents 14

[redacted]

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4. (U) Examples. The following examples are based upon the hypothetical situation described. 1

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Message 228 Format

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SECTION VIII

RED ROCKET (U)

1

2

3. (U) Means of Transmission

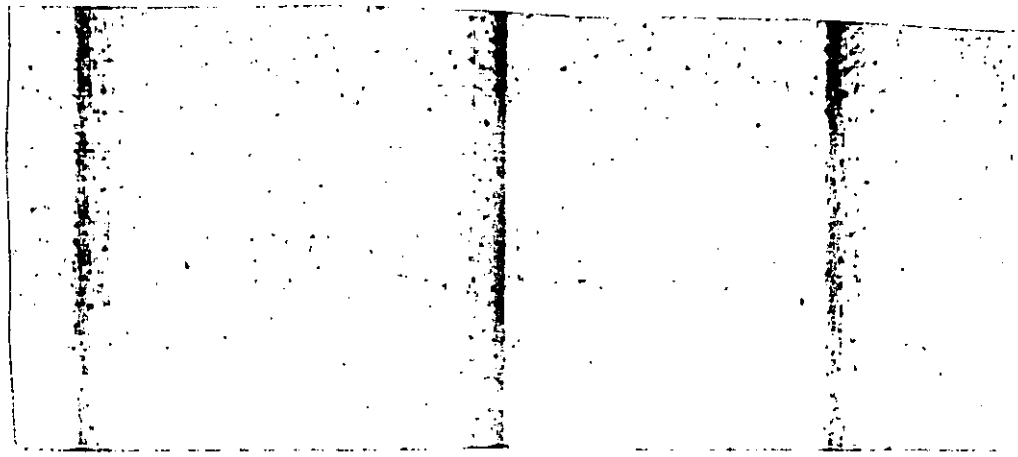
17

4. (U) Message Addressing

RED ROCKET Format

3.# (U) VOICE REPORTS OF RECEIPT ARE REQUIRED. (Selective addressees) WILL ACKNOWLEDGE DIRECTLY TO THE NATIONAL MILITARY COMMAND CENTER BY THE FASTEST MEANS AVAILABLE.

4.# (U) INSTRUCTIONS IN TEXT ARE EFFECTIVE AT (date-time group ZULU).



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CHAPTER 13

EXERCISE EMERGENCY ACTION MESSAGES (U)

SECTION I

GENERAL

1

2

3

4

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SECTION X

WHITE ROCKET MESSAGE FORMAT

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CHAPTER 14

EXERCISES (U)

1. (U) General. Exercises of emergency action procedures are conducted to insure a high level of proficiency in these procedures, to refine and improve existing procedures, and to provide a means for evaluating individual and system efficiency. To the extent that exercises accomplish these objectives, they are beneficial.

CHAPTER 15

COMMUNICATIONS TESTS (U)

1

2

3. (U) Communications Tests for Commanders 3

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SECTION II

CRIs AND AIGs AUTHORIZED FOR USE
WITH EMERGENCY ACTION MESSAGES (U)

1/2

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CHAPTER 17

1

LOCATOR SYSTEM (U)

2

1. (U) General.

2. (U) Procedures.

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